



Rubidoux Community Services District

Financial Statements

For the year ended June 30, 2025

Rubidoux Community Services District

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Independent Auditor's Report

To the Board of Directors
Rubidoux Community Services District
Jurupa Valley, California

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, and each major fund of Rubidoux Community Services District (District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the District, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America and State Controller's *Minimum Audit Requirements for California Special Districts*.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*) and the State Controller's *Minimum Audit Requirements for California Special Districts*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As described in Note 1 to the financial statements during the year ended June 30, 2025, the entity adopted new accounting guidance under Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences* and No. 102, *Certain Risk Disclosures*. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the change to schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the ten year financial trends and graphic financial comparisons but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2025 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Rogers, Anderson, Malody & Scott, LLP.

San Bernardino, California
December 11, 2025

**Rubidoux Community Services District
Management's Discussion and Analysis (unaudited)
June 30, 2025**

Our discussion and analysis of Rubidoux Community Services District's (RCSD or District) financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2025. Please read it in conjunction with the accompanying basic financial statements.

Financial highlights

- The District's net position increased \$8,725,651 or 11.91%, as a result of this year's operations and non-operating activities.
- Total revenues and capital contributions from all sources amounted to \$36.6 million.
- The cost of all District activities amounted to \$27.9 million.
- Operationally, the Water Fund provided \$5,043,356, the Sewer Fund provided \$2,178,796 and the Solid Waste Disposal Fund provided \$18,278 to increase net position by \$7,240,430 in the enterprise funds. The total Governmental Activities increased by \$1,485,221.

Using this annual report

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities and performance of the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes all of the District's investments in resources (assets) and the obligations to creditors (liabilities). It also provides the basis for computing a rate of return, evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District. All of the current year's revenue and expenses are accounted for in the Statement of Activities. This statement measures the success of the District's operations over the past year and can be used to determine the District's profitability and credit worthiness.

Reporting the District as a whole

The Statement of Net Position and the Statement of Activities

One of the most important questions asked about the District's finances is, "Is the District as a whole better off or worse off as a result of this year's activities?" The Statement of Net Position and the Statement of Activities report information about the District as a whole and about its activities in a way that help answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues, capital contributions and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and changes in them. You can think of the District's net position - the difference between assets and liabilities - as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other non-financial factors, such as changes in the District's property tax base and the types of grants the District applies for to assess the overall financial health of the District.

These two statements are presented in three different reporting categories, as follows:

- The first reporting measure is government-wide financial statements that provide both long-term and short-term information about the District's overall financial status - for both governmental and proprietary funds. The government-wide financial statements combine the structures of the two fund types used by the District - Governmental and Proprietary Funds.

**Rubidoux Community Services District
Management's Discussion and Analysis (unaudited)
June 30, 2025**

- The next reporting measure reflects governmental funds statements that tell how general government administration and services were financed in the short-term as well as what remains for future spending.
- The third and final reporting measure is proprietary fund statements that offer short and long-term financial information about the activities the District operates like businesses, such as the water, sewer, and solid waste disposal operations.

The governmental fund activities encompass general administrative responsibilities as well as administrative recording of fire protection and weed abatement efforts. Resultant financial data for these services, reflected in these financial statements, represents the net benefits flowing to the District.

Pensions and Other Post-Employment Benefits

In government-wide financial statements, pension plans and other post-employment benefits (OPEB) are required to be recognized and disclosed using the accrual basis of accounting (see Note 10 and the required supplementary information (RSI) section immediately following the Notes to the Financial Statements), regardless of the amount recognized as pension and OPEB expenditures on the governmental fund statements, which use the modified accrual basis of accounting.

In general, the District recognizes a net pension liability, which represents the District's proportionate share of the excess of the total pension liability over the fiduciary net position of the pension reflected in the actuarial report provided by the California Public Employees' Retirement System (CalPERS). The District also recognizes a total OPEB liability.

The net pension liability is measured as of the District's prior fiscal year-end. Changes in the net pension liability are recorded in the period incurred as pension expense or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change. The changes in net pension liability that are recorded as deferred inflows of resources or deferred outflows of resources (that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience) are amortized over the weighted average remaining service life of all participants in the respective pension plan and are recorded as a component of pension expense beginning with the period in which they are incurred.

For purposes of measuring the net pension liability and deferred outflows/inflows of resources relating to pensions and pension expense, information about the fiduciary net position of the District's pension plan and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Projected earnings on pension investments are recognized as a component of pension expense. Differences between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflows of resources and amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred. Each subsequent year will incorporate an additional closed basis five-year period of recognition.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 22 through 51.

**Rubidoux Community Services District
Management's Discussion and Analysis (unaudited)
June 30, 2025**

The District as a whole

Our analysis focuses on the net position (Table 1) and changes in net position (Table 2) of the District as a whole:

Table 1
Assets, def. outflows, liabilities, def. inflows and net position, at year-end (in millions)

	Governmental		Proprietary Funds						Total	
	Activities		Water		Sewer		Solid Waste			
	2025	2024	2025	2024	2025	2024	2025	2024	2025	2024
Assets										
Current and other assets	\$ 18.9	\$ 15.7	\$ 16.8	\$ 17.4	\$ 7.3	\$ 5.9	\$ 0.7	\$ 0.7	\$ 43.7	\$ 39.7
Capital assets	3.2	5.3	33.9	29.4	16.4	15.7	-	-	53.5	50.4
Deferred outflows	1.3	1.6	1.3	1.6	0.2	0.2	-	-	2.8	3.4
Total assets and deferred outflows	23.4	22.6	52.0	48.4	23.9	21.8	0.7	0.7	100.0	93.5
Liabilities										
Current liabilities	2.0	2.5	2.3	3.3	0.3	0.4	-	-	4.6	6.2
Noncurrent liabilities	4.7	4.8	7.6	8.0	0.5	0.5	-	-	12.8	13.3
Deferred inflows	0.3	0.4	0.3	0.4	-	-	-	-	0.6	0.8
Total liabilities and deferred inflows	7.0	7.7	10.2	11.7	0.8	0.9	-	-	18.0	20.3
Net position										
Net investment in capital assets	2.1	2.9	29.6	24.0	16.5	15.8	-	-	48.2	42.7
Restricted	1.3	1.1	5.4	5.4	3.9	3.3	-	-	10.6	9.8
Unrestricted	13.0	10.9	6.8	7.3	2.7	1.8	0.7	0.7	23.2	20.7
Total net position	\$ 16.4	\$ 14.9	\$ 41.8	\$ 36.7	\$ 23.1	\$ 20.9	\$ 0.7	\$ 0.7	\$ 82.0	\$ 73.2

The District's net position increase of 11.91% to \$82.0 million comes from the revenues and expense activity recorded in the Statement of Activities.

- Overall government-wide capital assets increased by \$4.3 million mostly due to more construction and donated infrastructure compared to previous year.
- As a whole, long-term debt decreased \$1.2 million due to no additional debt incurred and current year principal payments.
- Unrestricted Net Position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants or other legal requirements, increased \$2.5 million and amounted to \$23.2 million.

**Rubidoux Community Services District
Management's Discussion and Analysis (unaudited)
June 30, 2025**

The District as a whole, continued

Table 2
Changes in net position for the year ended June 30, (in millions)

	Governmental		Proprietary Funds						Total	
	Activities		Water		Sewer		Solid Waste			
	2025	2024	2025	2024	2025	2024	2025	2024	2025	2024
<i>Revenues</i>										
Operating revenue	\$ 2.8	\$ 2.3	\$ 9.2	\$ 7.8	\$ 3.9	\$ 3.6	\$ 5.7	\$ 5.7	\$ 21.6	\$ 19.4
Property taxes	6.3	5.7	-	-	-	-	-	-	6.3	5.7
Other	0.7	0.8	6.0	1.4	2.0	0.4	-	-	8.7	2.6
Total revenue	9.8	8.8	15.2	9.2	5.9	4.0	5.7	5.7	36.6	27.7
<i>Expenses</i>										
Operating/depreciation	6.9	6.0	10.8	10.9	4.1	3.8	5.8	5.6	27.6	26.3
Interest	-	-	0.1	0.2	-	-	-	-	0.1	0.2
Total expenses	6.9	6.0	10.9	11.1	4.1	3.8	5.8	5.6	27.7	26.5
<i>Transfers in (out)</i>	(1.3)	(2.1)	0.8	2.0	0.4	(0.1)	0.1	-	-	(0.2)
Increase (decrease) in net position	\$ 1.6	\$ 0.7	\$ 5.1	\$ 0.1	\$ 2.2	\$ 0.1	\$ 0.0	\$ 0.1	\$ 8.9	\$ 1.0

Financial analysis of the District's unrestricted cash

At year-end the District reported combined unrestricted cash balances of \$29.4 million, which is an increase of \$2.2 million or 8.21% from last year. Note 2 of the financial statements provide additional detail on cash balances. This increase is a result of timing differences of payments made subsequent to year-end.

General Fund budgetary highlights

The Rubidoux Community Services District budget is prepared annually. Over the course of the year, the Board reviews and revises its budget, if necessary, to reflect changes in programs, funding, and expenditure estimates. During fiscal year 2024-2025, revisions were made to the District's general budget to incorporate new Board approved appropriations for capital assets, projects, consulting expenses, etc.

An analysis of the District's budget versus actual is provided as a supplemental statement of Revenue, Expenditure and Changes in Fund Balance – Budget and Actual.

The favorable variance of \$1.4 million in property tax revenue is primarily due to continued development within the District, and increased property assessed valuation, increasing the incremental property tax revenue. The favorable variance of \$256,917 in interest revenue is primarily due to conservative budgeting practices when estimating the financial market impact on District investments.

**Rubidoux Community Services District
Management’s Discussion and Analysis (unaudited)
June 30, 2025**

Capital asset and debt administration

Capital assets

At June 30, 2025, the District had \$53.6 million invested in a broad range of capital assets for infrastructure and facilities. (See Note 5.) (See Table 3 below.) This amount represents a net increase of \$4.3 million, or 8.7%, more than last year.

Table 3
Capital assets, at year-end (in millions)

Description	Governmental		Proprietary Funds				Total	
	Activities		Water		Sewer			
	2025	2024	2025	2024	2025	2024	2025	2024
Land	\$ 0.3	\$ 0.3	\$ 0.8	\$ 0.8	\$ -	\$ -	\$ 1.1	\$ 1.1
CIP	-	1.2	1.4	1.7	0.1	0.1	1.5	3.0
Structures and improvements	4.2	3.8	51.2	45.2	41.9	40.7	97.3	89.7
Equipment	1.1	1.0	2.3	2.1	1.1	0.8	4.5	3.9
Right to use assets	0.2	0.2	-	-	-	-	0.2	0.2
Less depreciation and amortization	(2.6)	(2.4)	(21.8)	(20.4)	(26.6)	(25.8)	(51.0)	(48.6)
Total	\$ 3.2	\$ 4.1	\$ 33.9	\$ 29.4	\$ 16.5	\$ 15.8	\$ 53.6	\$ 49.3

Debt administration

At June 30, 2025, the District had \$5.5 million in debt liability versus \$6.7 million last year – a decrease of \$1.2 million - as shown in Table 4. (See Note 8).

Table 4
Outstanding debt, at year-end (in millions)

Description	Governmental		Proprietary Funds				Total	
	Activities		Water		Sewer			
	2025	2024	2025	2024	2025	2024	2025	2024
Certificates of participation	\$ -	\$ -	\$ -	\$ 0.7	\$ -	\$ -	\$ -	\$ 0.7
Notes/loans payable	1.2	1.2	4.3	\$ 4.7	-	-	5.5	5.9
Subscription liability	-	0.1	-	-	-	-	-	0.1
Total	\$ 1.2	\$ 1.3	\$ 4.3	\$ 5.4	\$ -	\$ -	\$ 5.5	\$ 6.7

Economic factors and next year's comments

There are several factors influencing the economy of the Rubidoux Community Services District (District) –

A. Water Conservation and Drought Concerns

The District continues to stress water conservation efforts although the District continues to have abundant local water supplies. The District water production wells are in favorable locations within the Riverside South Basin and have historically maintained very stable groundwater levels relative year to year.

B. New Development Activity

New development activity adds revenue in the form of capacity fees and monthly rate payments by customers. Capacity fees are one-time fees charged for the proportionate benefit received by the development. Monthly rates are based on the operating expenses to provide routine service. Current District capacity fees and monthly rates have been approved through a public notice process consistent with Prop 218.

**Rubidoux Community Services District
Management's Discussion and Analysis (unaudited)
June 30, 2025**

Home development planning and construction within the service area has been beneficial and the District is cautiously optimistic for the fiscal year 2025-26 fiscal outlook, with steadily increasing revenues against the backdrop of an overall uncertain national and local economy.

Contacting the District's financial management

This financial report is designed to provide our citizens, customers and creditors with a general overview of the District's finances and to show the District's commitment to accountability. If you have any questions about this report or need additional financial information, contact the District's Accounting Department at Rubidoux Community Services District, 3590 Rubidoux Blvd., Jurupa Valley, CA 92509.

Rubidoux Community Services District
Statement of Net Position
June 30, 2025

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Current assets:			
Cash and investments (Note 2)	\$ 16,624,875	\$ 12,776,940	\$ 29,401,815
Accounts receivable, net (Note 4)	186,416	2,512,059	2,698,475
Internal balances (Note 6)	595,142	(595,142)	-
Interest receivable	105,770	194,364	300,134
Inventory	-	32,488	32,488
Prepayments and deposits	16,907	14,667	31,574
	<hr/>	<hr/>	<hr/>
Total current assets	17,529,110	14,935,376	32,464,486
Noncurrent assets:			
Restricted cash and investments (Notes 2 and 3)	1,335,620	9,320,166	10,655,786
Capital assets, not being depreciated (Note 5)	308,117	2,357,297	2,665,414
Capital assets, being depreciated/amortized, net (Note 5)	2,941,361	47,980,816	50,922,177
	<hr/>	<hr/>	<hr/>
Total noncurrent assets	4,585,098	59,658,279	64,243,377
	<hr/>	<hr/>	<hr/>
Total assets	22,114,208	74,593,655	96,707,863
DEFERRED OUTFLOWS OF RESOURCES			
Pension related (Note 10)	1,111,080	1,252,916	2,363,996
OPEB related (Note 11)	162,377	183,106	345,483
	<hr/>	<hr/>	<hr/>
Total deferred outflows of resources	1,273,457	1,436,022	2,709,479
	<hr/>	<hr/>	<hr/>

The accompanying notes are an integral part of these financial statements.

**Rubidoux Community Services District
Statement of Net Position, continued
June 30, 2025**

	Governmental Activities	Business-Type Activities	Total
LIABILITIES			
Current liabilities:			
Accounts payable	\$ 1,174,788	\$ 1,111,846	\$ 2,286,634
Accrued liabilities	101,188	177,546	278,734
Customer deposits	-	42,918	42,918
Developer deposits	394,571	-	394,571
Long-term liabilities - due within one year:			
Compensated absences (Note 9)	99,954	218,914	318,868
Notes payable (Note 8)	146,284	488,913	635,197
Subscription liability (Note 8)	39,767	14,134	53,901
Total OPEB liability (Note 11)	11,054	10,114	21,168
Total current liabilities	1,967,606	2,064,385	4,031,991
Noncurrent liabilities:			
Long-term liabilities - due within more than one year:			
Compensated absences (Note 9)	186,151	257,103	443,254
Notes payable (Note 8)	976,307	3,764,103	4,740,410
Subscription liability (Note 8)	3,321	14,560	17,881
Total OPEB liability (Note 11)	423,489	479,901	903,390
Net pension liability (Note 10)	3,149,637	3,551,716	6,701,353
Total noncurrent liabilities	4,738,905	8,067,383	12,806,288
Total liabilities	6,706,511	10,131,768	16,838,279
DEFERRED INFLOWS OF RESOURCES			
Pension related (Note 10)	169,570	191,216	360,786
OPEB related (Note 11)	118,542	133,675	252,217
Total deferred inflows of resources	288,112	324,891	613,003
NET POSITION			
Net investment in capital assets	2,083,799	46,056,403	48,140,202
Restricted for:			
CalPERS Section 115 Trust	125,470	194,543	320,013
Capital projects	-	6,923,624	6,923,624
Debt service	1,210,150	2,201,999	3,412,149
Unrestricted	12,973,623	10,196,449	23,170,072
Total net position	\$ 16,393,042	\$ 65,573,018	\$ 81,966,060

The accompanying notes are an integral part of these financial statements.

**Rubidoux Community Services District
Statement of Activities
For the year ended June 30, 2025**

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities:						
Administrative and support	\$ 4,118,157	\$ 2,799,968	\$ -	\$ (1,318,189)	\$ -	\$ (1,318,189)
Contracted services	2,759,203	-	-	(2,759,203)	-	(2,759,203)
Interest and fiscal charges	40,578	-	-	(40,578)	-	(40,578)
Total governmental activities	6,917,938	2,799,968	-	(4,117,970)	-	(4,117,970)
Business-type activities:						
Water utility	10,979,964	9,248,142	-	-	(1,731,822)	(1,731,822)
Sewer utility	4,146,685	3,927,637	-	-	(219,048)	(219,048)
Solid waste disposal	5,836,043	5,739,672	-	-	(96,371)	(96,371)
Total business-type activities	20,962,692	18,915,451	-	-	(2,047,241)	(2,047,241)
Total primary government	\$ 27,880,630	\$ 21,715,419	\$ -	(4,117,970)	(2,047,241)	(6,165,211)
General revenues:						
Property taxes				6,263,023	-	6,263,023
Investment earnings				663,917	1,012,969	1,676,886
Gain (Loss) on disposal of capital assets				-	(2,434)	(2,434)
Other non-operating revenue				-	1,115,792	1,115,792
Transfers and Capital Contributions				(1,323,749)	7,161,344	5,837,595
Total general revenues and transfers				5,603,191	9,287,671	14,890,862
Change in net position				1,485,221	7,240,430	8,725,651
Net position, beginning of year				14,907,821	58,332,588	73,240,409
Net position, end of year				\$ 16,393,042	\$ 65,573,018	\$ 81,966,060

The accompanying notes are an integral part of these financial statements.

**Rubidoux Community Services District
Balance Sheet
General Fund
June 30, 2025**

ASSETS

Cash and investments (Note 2 and 3)	\$ 16,624,875
Accounts receivable, net (Note 4)	186,416
Interest receivable	105,770
Prepayments and deposits	16,907
Internal balances (Note 6)	595,142
Restricted cash and investments (Note 3)	<u>1,335,620</u>
 Total assets	 <u><u>\$ 18,864,730</u></u>

LIABILITIES

Accounts payable	\$ 1,174,788
Accrued liabilities	101,188
Developer deposits	<u>394,571</u>
 Total liabilities	 <u><u>1,670,547</u></u>

FUND BALANCE

Nonspendable	16,907
Restricted:	
Note payable - 2022 Obligation	1,210,150
CalPERS Secion 115 Trust	125,470
Assigned:	
Property Tax Fire	8,836
LAIF	1,606,915
CD	170,425
Unassigned	<u>14,055,480</u>
 Total fund balance	 <u><u>17,194,183</u></u>
 Total liabilities and fund balances	 <u><u>\$ 18,864,730</u></u>

The accompanying notes are an integral part of these financial statements.

**Rubidoux Community Services District
 Reconciliation of the General Fund Balance Sheet
 to the Government-Wide Statement of Net Position
 June 30, 2025**

Fund balances of governmental funds \$ 17,194,183

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds balance sheet. 3,249,478

Long-term liabilities applicable to the District are not due and payable in the current period and, accordingly, are not reported as governmental fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position as follows:

Compensated absences	(286,105)
Note payable	(1,122,591)
Subscription liability	(43,088)
Net pension liability	(3,149,637)
Total OPEB liability	(434,543)

Deferred inflows and outflows of resources related to pensions and OPEB have not been included in the governmental fund activity.

Deferred outflows of resources	1,273,457
Deferred inflows of resources	(288,112)

Net position of governmental activities \$ 16,393,042

The accompanying notes are an integral part of these financial statements.

Rubidoux Community Services District
Statement of Revenues, Expenditures and Changes in Fund Balance
General Fund
For the year ended June 30, 2025

REVENUES

Property taxes and weed abatement	\$ 6,263,023
Charges for administrative services	2,680,000
Licenses and permits	43,142
Interest earnings	663,917
Other revenue	76,826

Total revenues	9,726,908
----------------	-----------

EXPENDITURES

Current:

General government	2,795,988
Fire protection and weed abatement	2,759,203
Capital outlay	8,606
Debt service:	
Principal	180,845
Interest and fiscal charges	40,578

Total expenditures	5,785,220
--------------------	-----------

Excess of revenues over (under) expenditures	3,941,688
--	-----------

OTHER FINANCING SOURCES (USES)

Transfers in (out)	(1,323,749)
--------------------	-------------

Total other financing sources (uses)	(1,323,749)
--------------------------------------	-------------

Net change in fund balance	2,617,939
-----------------------------------	------------------

Fund balance, beginning of year	14,576,244
--	-------------------

Fund balance, end of year	\$ 17,194,183
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The accompanying notes are an integral part of these financial statements.

**Rubidoux Community Services District
 Reconciliation of the Statement of Revenues, Expenditures and Changes in
 Fund Balance of the General Fund to the Government-Wide Statement of Activities
 For the year ended June 30, 2025**

Net change in fund balance - total governmental funds \$ 2,617,939

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and recorded as depreciation expense. This is the amount by which capital outlay exceeds depreciation expense and asset disposals in the current period. (893,644)

The issuance of long term liabilities provided current financial resource to be governmental funds, but issuing debt increased long-term liabilities in the Government-Wide Statement of Net Position. Repayment of long-term liabilities was an expenditure in governmental funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position.

Principal payments on long term liabilities 180,845

Governmental funds report revenues and expenditures primarily pertaining to long-term liabilities, which are not reported in the Statement of Activities. At the government-wide level, these activities are reported in the Statement of Net Position. This is the net expenditure reported in the governmental funds, which is not reported in the statement

Pension and OPEB related net adjustments (269,145)

Certain long-term assets and liabilities were reported in the Government-Wide Statement of Activities, but they did not require the use of current financial resources. Therefore, long-term assets and liabilities were not reported as expenditure in governmental funds. These amounts represented the changes in long-term liabilities

Change in compensated absences (150,774)

Change in net position of governmental activities \$ 1,485,221

The accompanying notes are an integral part of these financial statements.

**Rubidoux Community Services District
Statement of Fund Net Position
Proprietary Funds
June 30, 2025**

	Water Utility	Sewer Utility	Solid Waste Disposal	Total
ASSETS				
Current assets:				
Cash and investments (Note 2 and 3)	\$ 9,907,031	\$ 2,869,909	\$ -	\$ 12,776,940
Accounts receivable, net (Note 4)	1,353,853	474,920	683,286	2,512,059
Interest receivable	124,673	69,691	-	194,364
Inventory	32,488	-	-	32,488
Prepayments and deposits	14,667	-	-	14,667
	<u>11,432,712</u>	<u>3,414,520</u>	<u>683,286</u>	<u>15,530,518</u>
Noncurrent assets:				
Restricted - investments (Notes 2 and 3)	5,400,041	3,920,125	-	9,320,166
Capital assets, not being depreciated (Note 5)	2,222,816	134,481	-	2,357,297
Capital assets, net of depreciation/amortization (Note 5)	<u>31,652,779</u>	<u>16,328,037</u>	<u>-</u>	<u>47,980,816</u>
	<u>39,275,636</u>	<u>20,382,643</u>	<u>-</u>	<u>59,658,279</u>
Total assets	<u>50,708,348</u>	<u>23,797,163</u>	<u>683,286</u>	<u>75,188,797</u>
DEFERRED OUTFLOWS OF RESOURCES				
Pension related (Note 10)	1,111,079	141,837	-	1,252,916
OPEB related (Note 11)	<u>162,376</u>	<u>20,730</u>	<u>-</u>	<u>183,106</u>
Total deferred outflows of resources	<u>1,273,455</u>	<u>162,567</u>	<u>-</u>	<u>1,436,022</u>

The accompanying notes are an integral part of these financial statements.

Rubidoux Community Services District
Statement of Fund Net Position, continued
Proprietary Funds
June 30, 2025

	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Solid Waste Disposal</u>	<u>Total</u>
LIABILITIES				
Current liabilities:				
Accounts payable	\$ 533,087	\$ 578,759	\$ -	\$ 1,111,846
Accrued liabilities	172,967	4,579	-	177,546
Customer deposits	42,918	-	-	42,918
Internal balances (Note 6)	808,700	(213,558)	-	595,142
Long-term liabilities - due within one year:				
Compensated absences (Note 9)	213,266	5,648	-	218,914
Note payable (Note 8)	488,913	-	-	488,913
Subscription liability (Note 8)	14,134	-	-	14,134
Total OPEB liability (Note 11)	9,408	706	-	10,114
Total current liabilities	2,283,393	376,134	-	2,659,527
Noncurrent liabilities:				
Long-term liabilities - due in more than one year:				
Compensated absences (Note 9)	250,470	6,633	-	257,103
Note payable (Note 8)	3,764,103	-	-	3,764,103
Subscription liability (Note 8)	14,560	-	-	14,560
Total OPEB liability (Note 11)	425,134	54,767	-	479,901
Net pension liability (Note 10)	3,149,636	402,080	-	3,551,716
Total noncurrent liabilities	7,603,903	463,480	-	8,067,383
Total liabilities	9,887,296	839,614	-	10,726,910
DEFERRED INFLOWS OF RESOURCES				
Pension related (Note 10)	169,570	21,646	-	191,216
OPEB related (Note 11)	118,542	15,133	-	133,675
Total deferred inflows of resources	288,112	36,779	-	324,891
NET POSITION				
Net investment in capital assets	29,593,885	16,462,518	-	46,056,403
Restricted:				
CalPERS Section 115 Trust	187,061	7,482	-	194,543
Capital projects	3,010,981	3,912,643	-	6,923,624
Debt service	2,201,999	-	-	2,201,999
Unrestricted	6,812,469	2,700,694	683,286	10,196,449
Total net position	\$ 41,806,395	\$ 23,083,337	\$ 683,286	\$ 65,573,018

The accompanying notes are an integral part of these financial statements.

Rubidoux Community Services District
Statement of Revenues, Expenses and Changes in Fund Net Position
Proprietary Funds
For the year ended June 30, 2025

	Water Utility	Sewer Utility	Solid Waste Disposal	Total
OPERATING REVENUES				
Charges for current services	\$ 9,228,720	\$ 3,927,637	\$ 5,739,672	\$ 18,896,029
Other revenue	19,422	-	-	19,422
Total operating revenues	9,248,142	3,927,637	5,739,672	18,915,451
OPERATING EXPENSES				
Salaries and benefits	4,208,674	161,972	-	4,370,646
Contracted services	-	-	5,185,423	5,185,423
Electrical power	701,830	21,704	-	723,534
Operating expense	688,007	96,935	-	784,942
Maintenance and repairs	106,188	91,142	-	197,330
Operating treatment	1,570,961	2,056,023	-	3,626,984
Insurance	167,897	43,820	-	211,717
Professional fees	265,482	55,895	-	321,377
Bad debt	14,606	7,439	14,620	36,665
Other	504,665	61,488	-	566,153
Administrative fee	1,212,000	721,000	636,000	2,569,000
Total operating expenses	9,440,310	3,317,418	5,836,043	18,593,771
Operating income before depreciation/amortization	(192,168)	610,219	(96,371)	321,680
Depreciation/amortization expense	(1,395,172)	(829,267)	-	(2,224,439)
Operating loss	(1,587,340)	(219,048)	(96,371)	(1,902,759)
NONOPERATING REVENUES (EXPENSES)				
Capacity fees	647,936	467,856	-	1,115,792
Gain (Loss) on disposal of capital assets	(2,434)	-	-	(2,434)
Interest income	693,371	319,598	-	1,012,969
Interest expense	(144,482)	-	-	(144,482)
Total nonoperating revenues (expenses)	1,194,391	787,454	-	1,981,845
Income (loss) before transfers and capital contributions	(392,949)	568,406	(96,371)	79,086
TRANSFERS AND CAPITAL CONTRIBUTIONS				
Capital contributions	4,652,205	1,185,390	-	5,837,595
Transfers in (out)	784,100	425,000	114,649	1,323,749
Total transfers and capital contributions	5,436,305	1,610,390	114,649	7,161,344
Change in net position	5,043,356	2,178,796	18,278	7,240,430
Net position, beginning of year	36,763,039	20,904,541	665,008	58,332,588
Net position, end of year	\$ 41,806,395	\$ 23,083,337	\$ 683,286	\$ 65,573,018

The accompanying notes are an integral part of these financial statements.

Rubidoux Community Services District
Statement of Cash Flows
Proprietary Funds
For the year ended June 30, 2025

	Water Utility	Sewer Utility	Solid Waste Disposal	Total
Cash flows from operating activities:				
Cash receipts from customers	\$ 8,820,572	\$ 3,861,092	\$ 5,721,394	\$ 18,403,058
Cash paid to employees for salaries and benefits	(3,726,746)	(124,364)	-	(3,851,110)
Cash paid to vendors and suppliers	(4,244,998)	(2,226,090)	(5,200,043)	(11,671,131)
Cash paid for administrative fee	(1,194,944)	(721,000)	(636,000)	(2,551,944)
Net cash provided (used) by operating activities	(346,116)	789,638	(114,649)	328,873
Cash flows from noncapital financing activities:				
Proceeds from capacity fees	647,936	467,856	-	1,115,792
Transfers (to)/from other funds	784,100	425,000	114,649	1,323,749
Interfund borrowings	(235,166)	(347,601)	-	(582,767)
Net cash provided by noncapital financing activities	1,196,870	545,255	114,649	1,856,774
Cash flows from capital and related financing activities:				
Acquisition and construction of capital assets	(1,203,913)	(298,105)	-	(1,502,018)
Principal payments on capital debt	(1,165,733)	-	-	(1,165,733)
Principal payments on subscription liability	(15,000)	-	-	(15,000)
Interest payments on debt	(145,355)	-	-	(145,355)
Net cash used by capital and related financing activities	(2,530,001)	(298,105)	-	(2,828,106)
Cash flows from investing activities:				
Interest earnings	730,152	308,979	-	1,039,131
Net cash provided by investing activities	730,152	308,979	-	1,039,131
Net increase (decrease) in cash and cash equivalents	(949,095)	1,345,767	-	396,672
Cash and cash equivalents, beginning of year	16,256,167	5,444,267	-	21,700,434
Cash and cash equivalents, end of year	<u>\$ 15,307,072</u>	<u>\$ 6,790,034</u>	<u>\$ -</u>	<u>\$ 22,097,106</u>
Reconciliation to the Statement of Net Position				
Cash and investments	\$ 9,907,031	\$ 2,869,909	\$ -	\$ 12,776,940
Restricted cash and investments	5,400,041	3,920,125	-	9,320,166
Totals	<u>\$ 15,307,072</u>	<u>\$ 6,790,034</u>	<u>\$ -</u>	<u>\$ 22,097,106</u>

The accompanying notes are an integral part of these financial statements.

Rubidoux Community Services District
Statement of Cash Flows, continued
Proprietary Funds
For the year ended June 30, 2025

	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Solid Waste Disposal</u>	<u>Total</u>
Reconciliation of operating loss to net cash provided (used) by operating activities:				
Operating loss	\$ (1,587,340)	\$ (219,048)	\$ (96,371)	\$ (1,902,759)
Adjustments to reconcile operating loss to net cash provided (used) by operating activities:				
Depreciation/amortization expense	1,395,172	829,267	-	2,224,439
Bad debt	14,606	7,439	14,620	36,665
Abandoned CIP	31,662	-	-	31,662
Changes in assets and liabilities:				
(Increase) decrease in assets and deferred outflows of resources:				
Accounts receivable, net	(444,676)	(73,984)	(32,898)	(551,558)
Inventory	7,720	-	-	7,720
Prepayments and deposits	(2,676)	-	-	(2,676)
Deferred outflows of resources	323,186	41,260	-	364,446
Increase (decrease) in liabilities and deferred inflows of resources:				
Accounts payable	(245,012)	208,356	-	(36,656)
Accrued liabilities	27,540	(90)	-	27,450
Customer deposits	2,500	-	-	2,500
Compensated absences	185,247	3,342	-	188,589
Net pension liability	(53,398)	(6,818)	-	(60,216)
Total OPEB liability	71,274	9,098	-	80,372
Deferred inflows of resources	(71,921)	(9,184)	-	(81,105)
Total adjustments	1,241,224	1,008,686	(18,278)	2,231,632
Net cash provided (used) by operating activities	\$ (346,116)	\$ 789,638	\$ (114,649)	\$ 328,873
Non-cash operating, noncapital and capital and related financing, and investing activities:				
Contributed Capital	\$ 4,652,205	\$ 1,185,390	\$ -	\$ 5,837,595
Acquisition of subscription asset	43,694	-	-	43,694
Acquisition of subscription liability	(43,694)	-	-	(43,694)

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 1: Summary of Significant Accounting Policies

Rubidoux Community Services District was organized under the provisions of the State of California on November 24, 1952. The District operates under a governing Board of Directors and provides the following services: fire protection, sewer service, solid waste disposal (trash billing and collection), weed control, water service and street lighting. The financial statements of the District have been prepared in conformity with Accounting Principles Generally Accepted in the United States of America (GAAP) as applied to enterprise funds of governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also follows the Uniform System of Accounts as prescribed by the Controller of the State of California.

The accompanying financial statements present the activities of the District. There are no component units included in this report which meet the criteria of any applicable Governmental Accounting Standards Board Statements.

Basis of Presentation and Basis of Accounting

Basis of Presentation

The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the basic financial statements

Fund Accounting

The financial activities of the District are recorded in individual funds, each of which is deemed to be a separate accounting entity. The District uses fund accounting to report on its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

The financial activities of the District that are reported in the accompanying financial statements have been classified into the following major governmental and proprietary funds.

Governmental Funds

General Fund

This fund accounts for all activities of the District not specifically required to be accounted for in other funds. This fund primarily reflects general administrative type activities associated with overall management and record keeping for the District and contracted fire services.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 1: Summary of Significant Accounting Policies, continued

Basis of Presentation and Basis of Accounting, continued

Proprietary Funds

When the District charges for services it provides, these services are reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position.

Proprietary fund operating revenues and expenses are related to providing water, waste-water (sewer), and solid waste disposal services to the residents and businesses of the District. Revenue and expenses arising from capital and non-capital financing activities are presented as non-operating revenues and expenses.

The District has the following major proprietary funds:

- Water, sewer, and solid waste disposal funds. These funds account for the activities of the District's water supply system, pumping stations, collection systems and contracted sewer capacity arrangements, as well as contracted solid waste disposal operations.

Basis of Accounting

These statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balance for all major governmental funds. Accompanying these statements is a schedule to reconcile and explain the differences in fund balances as presented in these statements to the net position presented in the government-wide financial statements.

Governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under modified accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual (generally 60-days after year-end) are recognized when due. The primary sources susceptible to accrual for the District are property tax, interest earnings, investment revenue and operating and capital grant revenues. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred.

Government-wide, governmental-net position and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes apply. Property taxes are collected for the District by the County of Riverside. Revenue from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 1: Summary of Significant Accounting Policies, continued

Basis of Presentation and Basis of Accounting, continued

At the beginning of each fiscal year the District files an itemized estimate of anticipated revenue, other than current taxes, and of estimated expenditures for the General Fund with the Riverside County Auditor Controller.

The District's primary sources of revenue are from property taxes levied and controlled by Riverside County and billings by the District's Water Department. Other receipts are from Sewer Service and Solid Waste Disposal and Augmentation Funds from the State of California.

The District's Board of Directors approves total budgeted appropriations and expenditures on a bi-annual basis with annual adjustments on an as needed basis. The District adopts the budget on a basis consistent with generally accepted accounting principles (GAAP) of the United States of America. Only the Board of Directors is authorized to transfer or revise budget amounts of any fund.

Unused appropriations for all the annually budgeted funds lapse at the end of the fiscal year.

The budget amounts shown in the financial statements are the final authorized amounts as revised during the year.

Financial Statement Elements

Cash and Investments

For the purpose of reporting cash flows, cash and cash equivalents include cash on hand, money market accounts, deposits with financial institutions and deposits in the State of California Local Agency Investment Fund and other investments with initial maturities of three months or less. Deposits in the Local Agency Investment Fund can be withdrawn at any time.

Investment in State Investment Pool

The District is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the District's investment in this pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized basis. LAIF has a maximum transaction limit of 15 per month with a minimum amount of \$5,000. Any withdrawal of \$10,000,000 or more requires 24 hour notice.

The California Government Code requires California banks and savings and loan associations to secure a district's deposits by pledging government securities as collateral. The market value of pledged securities must equal at least 110% of a district's deposits. California law also allows financial institutions to secure direct deposits by pledging first trust deed mortgage notes having a value of 150% of a district's total deposits. The District may waive collateral requirements for deposits which are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC).

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 1: Summary of Significant Accounting Policies, continued

Financial Statement Elements, continued

Accounts Receivable

The District extends credit to customers in the normal course of operations. Management review all accounts receivable as collectible; however, certain accounts are delinquent and an allowance for doubtful accounts has been recorded.

Property Taxes and Assessments

The Riverside County Assessor's Office assesses all real and personal property within the County each year. The Riverside County Tax Collector's Office bills and collects the District's share of property taxes and/or tax assessments. The Riverside County Treasurer's Office remits current and delinquent property tax collections to the District throughout the year. Property tax in California is levied in accordance with Article 13A of the State Constitution at one percent (1%) of countywide assessed valuations. Property taxes and assessments receivable at year-end are related to property taxes and special assessments collected by the Riverside County, which have not been credited to the District's cash balance as of June 30. The property tax calendar is as follows:

Lien date	March 1
Levy date	July 1
Due dates	November 1 and February 1
Collection dates	December 10 and April 10

Prepaid Expenses

Certain payments to vendors reflect costs or deposits applicable to future accounting periods and are recorded as prepaid items in the basic financial statements.

Materials and Supplies Inventory

Materials and supplies inventory consists primarily of materials used in the construction and maintenance of the District's water and wastewater systems and is valued at the lower of cost, using the first-in, first-out method.

Deferred Charges

Deferred charges (discount on COP's) are reported net of accumulated amortization. The costs are amortized on the straight-line method based on the estimated term of the related debt. Amortization expense is recorded to interest expense in the financial statements.

Restricted Assets

Various resources of the District are limited as to their use by law or by debt covenants and are classified on the balance sheet as restricted assets. Undisbursed debt proceeds are restricted for repayment of the debt. Also, fees imposed on new real estate developments are restricted by law for the construction of capital improvements which benefit the development projects.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 1: Summary of Significant Accounting Policies, continued

Financial Statement Elements, continued

Capital Assets

Capital assets purchased or constructed with a value over \$5,000 and a useful life of 3 or more years are carried at historical cost. Constructed costs include labor, materials and construction period interest expense (net of interest income). Contributed assets are stated at acquisition value at the time received by the District. Donated capital assets are recorded at acquisition value at the date donated.

Depreciation is calculated on the straight-line method over the estimated useful lives of the properties, ranging from three to fifty years, as follows:

Governmental Activities

- Land improvements – 30 years
- Structures and equipment – 3 to 30 years

Business-Type Activities

- Land improvements – 30 years
- Structures and improvements – 5 to 30 years
- Water transmission and distribution systems – 50 years
- Wastewater collection systems – 50 years
- Vehicles and equipment – 5 to 15 years

Compensated Absences

Vested or accumulated vacation and sick leave is recorded as an expense and liability as benefits accrue to employees.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Measurement Period	July 1, 2023 to June 30, 2024

Other Postemployment Benefits (OPEB)

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's plan (OPEB Plan) and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are reported at fair value.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 1: Summary of Significant Accounting Policies, continued

Financial Statement Elements, continued

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date	June 30, 2024
Measurement Date	June 30, 2024
Measurement Period	July 1, 2023 to June 30, 2024

Deferred Inflows/Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The District has two items which qualifies for reporting in this category: pensions and OPEB. This amount is deferred and recognized as an outflow of resources in the period that the amount becomes available.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has two items which qualifies for reporting in this category: pensions and OPEB. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

Net Position

The government-wide financial statements utilize a net position presentation. Net position categories are as follows:

- ***Net Investment in Capital Assets.*** This component of net position consists of capital assets, net of accumulated depreciation and reduced by any outstanding debt outstanding against the acquisition, construction or improvement of those assets.
- ***Restricted Net Position.*** This component of net position consists of externally constrained resources imposed by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- ***Unrestricted Net Position.*** This component of net position consists of net position that does not meet the definition of *restricted* or *net investment in capital assets*.

It is the government's policy to consider restricted - net position to have been depleted before unrestricted net position is applied.

Fund Balance

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 1: Summary of Significant Accounting Policies, continued

Financial Statement Elements, continued

The spendable portion of the fund balance comprises the remaining four classifications; restricted, committed, assigned, and unassigned.

- ***Restricted Fund Balance.*** This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
- ***Committed Fund Balance.*** These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the District - the government's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the District removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- ***Assigned Fund Balance.*** This classification reflects the amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The District has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.
- ***Unassigned Fund Balance.*** This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to use externally restricted resources first, then unrestricted resources - committed, assigned, and unassigned - in order as needed.

Utility Sales

Utility sales are billed on a monthly basis. Estimated unbilled utility revenue through June 30 has been accrued at year-end for the enterprise funds.

Capital Contributions

Capital contributions represent cash and capital asset additions contributed to the District by property owners, granting agencies or real estate developers desiring services that require capital connection expenditures or capacity commitment.

Administrative Fee

The administrative fees are paid by the Water Utility, Sewer Utility and Solid Waste Disposal funds to the General Fund for staff time such as customer service and finance functions. The administrative fees are approved within the annual budget by the Board.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 1: Summary of Significant Accounting Policies, continued

Financial Statement Elements, continued

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

New Accounting Pronouncements

The District adopted the Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. This standard provides a unified approach for recognizing and measuring all types of compensated absences, such as vacation and sick leave. The related disclosures required by this standard are included in Note 9.

The District adopted the Governmental Accounting Standards Board (GASB) Statement No 102, *Certain Risk Disclosures*. This statement requires governments to evaluate whether any events related to significant concentrations or constraints have occurred, are occurring or likely to occur within 12 months of issuing the financial statements. As part of this evaluation, the District reviewed potential risks and did not identify any events or conditions that meet this criteria for disclosure under GASB Statement No. 102.

Note 2: Cash and Investments

Cash and investment balances are presented in the financial statements as follows:

	Governmental	Water Utility	Sewer Utility	Total
Statement of Net Position:				
Current:				
Cash and investments	\$ 16,624,875	\$ 9,907,031	\$ 2,869,909	\$ 29,401,815
Non-current:				
Restricted cash and investments	1,335,620	5,400,041	3,920,125	10,655,786
 Total	 \$ 17,960,495	 \$ 15,307,072	 \$ 6,790,034	 \$ 40,057,601

Cash and Investments as of June 30, 2025 consists of the following:

Deposits held with financial institutions	\$ 296,451	\$ 2,088,831	\$ 77,337	\$ 2,462,619
Cash on hand	-	1,800	-	1,800
Investments	17,664,044	13,216,441	6,712,697	37,593,182
 Total cash and investments	 \$ 17,960,495	 \$ 15,307,072	 \$ 6,790,034	 \$ 40,057,601

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 2: Cash and Investments, continued

Investments Authorized by the California Government Code and the District's Investment Policy

The table below identifies the investment types that are authorized for the District by the California Government Code (or the District's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the District's investment policy, where more restrictive) that address interest rate risk, credit risk and concentration of credit risk.

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Percentage of Portfolio</u>	<u>Investment in One Issuer</u>
Local Agency Investment Fund (LAIF)	N/A	None	None
Negotiable Certificates of Deposits	5 Years	30%	30%
Money Market Funds	N/A	20%	20%
US Treasury Notes	5 Years	None	None
Federal Home Loan Banks	5 Years	None	None
Federal Agricultural Mortgage Corporation	5 Years	None	None
Federal Farms Credit Banks	5 Years	None	None
Non-Negotiable Certificates of Deposit	5 Years	None	None
CalPERS Section 115 Trust	N/A	None	None

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As a means of limiting its exposure to fair value losses arising from rising interest rates, the District's investment policy provides that final maturities of securities cannot exceed five years. Investments governed by the bond indentures may be longer. Maturities of investments vary and depend on liquidity needs of the District.

As of June 30, 2025, the District had the following investments and maturities:

	<u>Amount</u>	<u>Maturities</u>	
		<u>1 year or less</u>	<u>1 - 5 years</u>
Investments:			
Local Agency Investment Fund (LAIF)	\$ 28,881,990	\$ 28,881,990	\$ -
Certificate of deposit	2,962,017	1,479,129	1,482,888
Money market funds	120,204	120,204	-
US Treasury Notes	1,389,128	-	1,389,128
Federal Home Loan Banks	750,180	-	750,180
Federal Agricultural Mortgage Corporation	2,490,140	-	2,490,140
Federal Farm Credit Banks	509,085	-	509,085
Restricted:			
CD	170,425	170,425	-
CalPERS Section 115 CEPPT	320,013	320,013	-
Total	<u>\$ 37,593,182</u>	<u>\$ 30,971,761</u>	<u>\$ 6,621,421</u>

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 2: Cash and Investments, continued

Credit Risk

Credit Risk is the risk of loss due to failure of the security issuer. The risk can be identified through the rating assigned by a nationally recognized statistical rating organization to the issuers of securities. The District minimizes this risk by investing only in the type of investments allowed for municipalities by the Government Code as listed on the District's investment policy and investing only in instruments that are most credit worthy.

	<u>Amount</u>	<u>Credit Quality Ratings</u>	
		<u>Moody's</u>	<u>Standard & Poor's</u>
Investments:			
Local Agency Investment Fund (LAIF)	\$28,881,990	Not Rated	Not Rated
Certificate of Deposit	2,962,017	Not Rated	Not Rated
Money market funds	120,204	Aaa	AAAm
US Treasury Notes	1,389,128	A1-Aaa	A1-Aaa
Federal Home Loan Banks	750,180	A1-Aaa	A1-Aaa
Federal Agricultural Mortgage Corporation	2,490,140	A1-Aaa	A1-Aaa
Federal Farms Credit Banks	509,085	A1-Aaa	A1-Aaa
Non-Negotiable Certificate of Deposits	170,425	Not Rated	Not Rated
CalPERS Section 115 Trust	320,013	Not Rated	Not Rated
Total	<u>\$37,593,182</u>		

Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. None of the District's investments were subject to custodial credit risk.

Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government Code. District investments that are greater than 5 percent of the total investments are in either an external investment pool or mutual funds and are therefore exempt. At June 30, 2025, the District's investment in Federal Agriculture Mortgage Corporation exceeded the 5% of total portfolio at a total investment portfolio of 6.62%.

<u>Investment Type</u>	<u>Amount</u>	<u>Percentage of Investments</u>
Investments:		
Local Agency Investment Fund (LAIF)	\$ 28,881,990	76.83%
Certificate of Deposit	2,962,017	7.88%
Money market funds	120,204	0.32%
US Treasury Notes	1,389,128	3.70%
Federal Home Loan Banks	750,180	2.00%
Federal Agricultural Mortgage Corporation	2,490,140	6.62%
Federal Farms Credit Banks	509,085	1.35%
Non-Negotiable Certificate of Deposits	170,425	0.45%
CalPERS Section 115 Trust	320,013	0.85%
Total	<u>\$ 37,593,182</u>	

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 2: Cash and Investments, continued

Investments in State Investment Pool

The District is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the state of California. LAIF is overseen by the Local Agency Investment Advisory Board, which consists of five members, in accordance with state statute. The state Treasurer's Office audits the fund annually. The fair value of the District's investment in this pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

Fair Value Measurements

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The District has the following recurring fair value measurements as of June 30, 2025:

	<u>Amount</u>	<u>Measurement Inputs</u>
Investments:		
Local Agency Investment Fund (LAIF)	\$ 28,881,990	Uncategorized
Certificate of Deposit	2,962,017	Uncategorized
Money market funds	120,204	Level 2
US Treasury Notes	1,389,128	Level 2
Federal Home Loan Banks	750,180	Level 2
Federal Agricultural Mortgage Corporation	2,490,140	Level 2
Federal Farms Credit Banks	509,085	Level 2
Non-Negotiable Certificates of Deposits	170,425	Uncategorized
CalPERS Section 115 Trust	320,013	Uncategorized
Total	<u>\$ 37,593,182</u>	

Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025

Note 3: Restricted Assets

The District is required to maintain reserve funds for debt service on outstanding bonds payable and certificates of participation. The following reflects reserve funds for the outstanding debt arrangement and all other restricted assets. Restricted cash funds consisted of the following on June 30, 2025:

	<u>Amount</u>
Governmental-type	
Note payable - 2022 Obligation	\$ 1,210,150
CalPERS Section 115 Trust	125,470
Total governmental-type restricted assets	<u>\$ 1,335,620</u>
Business-type	
Water CalPERS Section 115 Trust	\$ 187,061
Sewer CalPERS Section 115 Trust	7,482
	<u>194,543</u>
Other District funds held for connection/capacity fees and other future uses, as well as receivable amounts due as contribution capital:	
Sewer connection/capacity fees	3,912,643
Water connection/capacity fees	3,010,981
Water Note payable - 2022 Obligation	2,201,999
Total other district funds	<u>9,125,623</u>
Total business-type restricted assets	<u>\$ 9,320,166</u>

Note 4: Accounts Receivable

The detail of accounts receivable is as follows at June 30, 2025:

		<u>Amount</u>
Governmental		
Property taxes		<u>\$ 186,416</u>
Business-type		
Water Utility Fund		
Billed, net	376,065	
Unbilled	716,600	
Developer Fees	<u>261,188</u>	1,353,853
Sewer Utility Fund		
Billed, net	176,644	
Unbilled	<u>298,276</u>	474,920
Solid Waste Disposal Fund		
Billed, net	278,271	
Unbilled	<u>405,015</u>	683,286
Total business-type		<u>2,512,059</u>
Total accounts receivable, net		<u>\$ 2,698,475</u>

Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025

Note 4: Accounts Receivable, continued

Allowance for doubtful accounts at June 30, 2025, is provided as follows:

Water Utility Fund	\$ 52,000
Sewer Utility Fund	15,000
Solid Waste Disposal Fund	<u>38,000</u>
 Total	 <u><u>\$ 105,000</u></u>

Note 5: Capital Assets

Property, plant and equipment were comprised of the following at June 30, 2025:

<i>Governmental-type activities</i>	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets, not being depreciated				
Land	\$ 308,117	\$ -	\$ -	\$ 308,117
Construction in progress	<u>1,171,337</u>	<u>-</u>	<u>(1,171,337) *</u>	<u>-</u>
 Total capital assets, not being depreciated	 <u>1,479,454</u>	 <u>-</u>	 <u>(1,171,337)</u>	 <u>308,117</u>
 Capital assets, being depreciated:				
Structures and improvements	3,857,123	405,638	-	4,262,761
Equipment	1,036,545	56,770	(25,783)	1,067,532
Subscription assets	<u>187,954</u>	<u>-</u>	<u>-</u>	<u>187,954</u>
 Total capital assets, being depreciated/amortized	 <u>5,081,622</u>	 <u>462,408</u>	 <u>(25,783)</u>	 <u>5,518,247</u>
 Total accumulated depreciation and amortization	 <u>(2,417,954)</u>	 <u>(184,715)</u>	 <u>25,783</u>	 <u>(2,576,886)</u>
 Total capital assets, being depreciated/amortized, net	 <u>2,663,668</u>	 <u>277,693</u>	 <u>-</u>	 <u>2,941,361</u>
 Governmental activities capital assets, net	 <u><u>\$ 4,143,122</u></u>	 <u><u>\$ 277,693</u></u>	 <u><u>\$ (1,171,337)</u></u>	 <u><u>\$ 3,249,478</u></u>

*During the fiscal year, the District removed total construction in progress costs of \$1,171,337 related to prior efforts to construct a new administrative building. The associated design costs were ultimately not utilized, as management determined a revised plan was more suitable. Under the new plan, the District will remodel the existing administration building and construct a new operations building.

Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025

Note 5: Capital Assets, continued

	Depreciation/ Amortization Expense			
<i>Governmental Activities</i>				
Administration and support	\$ 184,715			
 <i>Business-type Activities</i>				
Water Utility	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 814,895	\$ -	\$ -	\$ 814,895
Construction in progress	1,674,277	1,079,261	(1,345,617)	1,407,921
Total capital assets, not being depreciated	2,489,172	1,079,261	(1,345,617)	2,222,816
Capital assets, being depreciated/amortized:				
Structures and improvements	45,207,023	5,858,732	(6,764)	51,058,991
Equipment	2,079,566	232,080	-	2,311,646
Subscription assets	25,695	43,694	(25,695)	43,694
Total capital assets, being depreciated/amortized	47,312,284	6,134,506	(32,459)	53,414,331
Total accumulated depreciation and amortization	(20,396,405)	(1,395,172)	30,025	(21,761,552)
Total capital assets, being depreciated/amortized, net	26,915,879	4,739,334	(2,434)	31,652,779
Total Water Utility capital assets, net	\$ 29,405,051	\$ 5,818,595	\$ (1,348,051)	\$ 33,875,595
 <i>Sewer Utility</i>				
Capital assets, not being depreciated:				
Land	\$ 17,825	\$ -	\$ -	\$ 17,825
Construction in progress	130,019	13,019	(26,382)	116,656
Total capital assets, not being depreciated	147,844	13,019	(26,382)	134,481
Capital assets, being depreciated:				
Structures and improvements	40,674,987	1,185,398	-	41,860,385
Equipment	769,020	311,460	(4,749)	1,075,731
Total capital assets, being depreciated	41,444,007	1,496,858	(4,749)	42,936,116
Total accumulated depreciation	(25,783,561)	(829,267)	4,749	(26,608,079)
Total capital assets, being depreciated, net	15,660,446	667,591	-	16,328,037
Total Sewer Utility capital assets, net	15,808,290	680,610	(26,382)	16,462,518
Total Business-type Activities capital assets, net	\$ 45,213,341	\$ 6,499,205	\$ (1,374,433)	\$ 50,338,113

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 5: Capital Assets, continued

<i>Business-type Activities</i>	Depreciation/ Amortization Expense
Water Utility	\$ 1,395,172
Sewer Utility	829,267
Total Business-type activities	\$ 2,224,439

Note 6: Interfund Transactions

Interfund transactions are reported as either loans, services provided, reimbursements, or transfers. Loans are reported as interfund receivables and payables, as appropriate, and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement.

Due To/Due From Other Funds – At June 30, 2025, the District had the following due to/from other funds:

Due From Other Funds	Due To Other Funds		
	Water Utility	Sewer Utility	Total
General Fund	\$ 632,167	\$ (37,025)	\$ 595,142
Sewer Utility Fund	176,533	(176,533)	-
Total	\$ 808,700	\$ (213,558)	\$ 595,142

Transfers – For the year ended June 30, 2025, the General Fund transferred \$784,100 to the Water Utility Fund, \$425,000 to the Sewer Fund and \$114,649 to the Solid Waste Disposal fund for shared general and administrative expenses.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 7: Real Properties

Properties owned by the District are as follows:

- Property Site – Wilson Street and Agua Mansa Boulevard Treatment Plant (approximately 10 acres)
- Main Office – 3590 Rubidoux Boulevard
- Field Office Building – 6131 Limonite Avenue
- 9 Water Well Sites
- Vacant Lot – South Sedona Drive
- Vacant Lot – Mission Avenue
- Vacant Lot – Golden West Avenue
- Nitrate Wellhead Treatment Facility – 2100 Fleetwood Drive
- Manganese Treatment Facility – 5245 34th Street
- Well site #18 – 5245 34th Street
- Fort Fremont Parcel
- Land adjacent to District Office
- Goldenwest Reservoir Site
- 4 Reservoir Tanks
- Fire Station 38 – 5721 Mission Avenue
- Office Building – 5473 Mission Boulevard

Note 8: Long-term Liabilities

Below is a schedule of the changes in long-term liabilities for the year ended June 30, 2025:

Governmental Activities:	Beginning Balance	Additions	Deletions	Ending Balance	Due within one year
<i>Direct Borrowings:</i>					
Note payable - 2022 Obligation	\$ 1,264,545	\$ -	\$ (141,954)	\$ 1,122,591	\$ 146,284
<i>SBITA Liability:</i>					
Subscription Liability	81,979	-	(38,891)	43,088	39,767
Total governmental activities	\$ 1,346,524	\$ -	\$ (180,845)	\$ 1,165,679	\$ 186,051
Business-type Activities:	Beginning Balance	Additions	Deletions	Ending Balance	Due within one year
Water Utility Fund:					
<i>Other Debt:</i>					
1998 Certificates of Participation	\$ 690,000	\$ -	\$ (690,000)	\$ -	\$ -
Less: unamortized discount	(1,916)	-	1,916	-	-
<i>Direct Borrowings:</i>					
Note payable - State Drinking Water	3,052,491	-	(287,561)	2,764,930	295,002
Note payable - 2022 Obligation Water Portion	1,676,258	-	(188,172)	1,488,086	193,911
<i>SBITA Liability:</i>					
Subscription Liability	-	43,694	(15,000)	28,694	14,134
Total Water Utility	\$ 5,416,833	\$ 43,694	\$ (1,178,817)	\$ 4,281,710	\$ 503,047

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 8: Long-term Liabilities, continued

Certificates of Participation – Other Debt

On June 1, 1998, the District issued Certificates of Participation (COP) in the amount of \$10,595,000 to advance refund the District's COP Series 1995 and to make improvements to the municipal water system.

In the case of default, the trustee may, with the consent of the certificate insurer and upon written notice from the owners of not less than 25% in aggregate principal amount of the Certificates at the time outstanding shall upon notice in writing to the District, exercise any and all remedies available pursuant to law or granted with respect to the installment sale agreement. In the event of any acceleration of the principal of the Certificates, the insured payments will be made at such times and in such amounts as would have been made had there not been an acceleration. The bond was paid off in fiscal year 2025.

Note Payable State Drinking Water – Direct Borrowing

The District entered into an agreement with the California Department of Public Health for a Safe Drinking Water State Revolving Fund loan in October 2010. The original agreement provided for a \$5,667,200 twenty-year loan at a 2.5707% interest rate for the purpose of financing construction projects to meet safe drinking water standards. This project was the construction of the Leland J. Thompson Water Treatment Facility. The note from direct borrowings are secured with collateral from net revenues from the Water Utility fund. In the event of default, outstanding amounts become immediately due if the District is unable to make payment and any further obligations of the State to make disbursements to the District will terminate.

Maturities of the note payable are as follows:

Fiscal year ending June 30,	State of California Note Payable - Water Utility		
	Principal	Interest	Total
2026	\$ 295,002	\$ 69,194	\$ 364,196
2027	302,634	61,562	364,196
2028	310,461	53,735	364,196
2029	318,496	45,700	364,196
2030	326,736	37,460	364,196
2031 - 2034	1,211,601	63,089	1,274,690
Total	<u>\$ 2,764,930</u>	<u>\$ 330,740</u>	<u>\$ 3,095,670</u>

Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025

Note 8: Long-term Liabilities, continued

Note Payable 2022 Obligation – Direct Borrowing

In August 2022, the District secured a low interest loan with Webster Bank, National Association for \$3,585,000 at a rate of 3.05% per annum for the purposes of acquiring and remodeling a new administrative building and for remodeling its existing administrative building into a full-time operations facility.

Maturities of the note payable are as follows:

Fiscal year ending June 30,	2022 Obligations Note Payable - Governmental		
	Principal	Interest	Total
2026	\$ 146,284	\$ 34,239	\$ 180,523
2027	150,745	29,777	180,522
2028	155,343	25,180	180,523
2029	160,081	20,442	180,523
2030	164,963	15,559	180,522
2031 - 2032	345,175	15,871	361,046
Total	<u>\$ 1,122,591</u>	<u>\$ 141,068</u>	<u>\$ 1,263,659</u>

Fiscal year ending June 30,	2022 Obligations Note Payable - Water Utility		
	Principal	Interest	Total
2026	\$ 193,911	\$ 45,387	\$ 239,298
2027	199,825	39,472	239,297
2028	205,920	33,378	239,298
2029	212,200	27,097	239,297
2030	218,673	20,625	239,298
2031 - 2032	457,557	21,039	478,596
Total	<u>\$ 1,488,086</u>	<u>\$ 186,998</u>	<u>\$ 1,675,084</u>

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 8: Long-term Liabilities, continued

Subscription Liability

The District entered into a three year subscription with NorthStar for the use of their software in 2023, which is a hosting system used for the District's utility services. As of June 30, 2025, the value of the subscription liability is \$43,088. The District is required to make annual fixed payments of \$40,900, with an interest rate of 2.63%. The value of the right to use asset as of June 30, 2025 of \$187,954 with an accumulated amortization of \$94,303.

Maturities of the note payable are as follows:

Fiscal year ending June 30,	Subscription Liability - Governmental Activities		
	Principal	Interest	Total
2026	\$ 39,767	\$ 1,133	\$ 40,900
2027	3,321	87	3,408
Total	<u>\$ 43,088</u>	<u>\$ 1,220</u>	<u>\$ 44,308</u>

The District entered into a three year subscription renewal with Esri for use of their software in 2025, which is a system utilized for geographic information system (GIS). As of June 30, 2025, the value of the subscription liability is \$28,694. The District is required to make annual fixed payments of \$15,000 with an interest rate of 3.02%. The value of the right to use asset as of June 30, 2025 of \$43,694 with an accumulated amortization of \$14,565.

Maturities of the note payable are as follows:

Fiscal year ending June 30,	Subscription Liability - Water Utility		
	Principal	Interest	Total
2026	\$ 14,134	\$ 866	\$ 15,000
2027	14,560	440	15,000
Total	<u>\$ 28,694</u>	<u>\$ 1,306</u>	<u>\$ 30,000</u>

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 9: Compensated Absences

In concurrence with the District’s Memorandum of Understanding (MOU), dated July 1, 2024, employees accumulate earned but unused vacation, sick leave and comp time, a portion of which will be paid to employees upon separation from the District. Once a year, the District "cashes out" to employees their sick leave and vacation leave hours in excess of 600 hours. All appropriate accruals were recorded in the respective funds. Accrued balances at June 30, 2025 were as follows:

	Beginning Balance	Net Change	Ending Balance	Due within One Year
Governmental Activities	\$ 135,331	\$ 150,774	\$ 286,105	\$ 99,954
Business-Type Activities:				
Water Utility	278,489	185,247	463,736	213,266
Sewer Utility	8,939	3,342	12,281	5,648
 Total Business-Type Activities	 287,428	 188,589	 476,017	 218,914
 Total Compensated Absences	 <u>\$ 422,759</u>	 <u>\$ 339,363</u>	 <u>\$ 762,122</u>	 <u>\$ 318,868</u>

Note 10: Pension Plan

A. General Information about the Pension Plan

Plan Description

All qualified permanent and probationary employees are eligible to participate in the Public Agency Cost-Sharing Multiple-Employer Defined Benefit Pension Plan (Plan or PERF C) administered by the California Public Employees’ Retirement System (CalPERS.) The Plan consists of a miscellaneous pool and a safety pool (also referred to as “risk pools”), which are comprised of individual employer miscellaneous and safety rate plans, respectively. Plan assets may be used to pay benefits for any employer rate plan of the safety and miscellaneous pools. Accordingly, rate plans within the safety or miscellaneous pools are not separate plans under generally accepted accounting principles. Individual employers may sponsor more than one rate plan in the miscellaneous or safety risk pools. The District sponsors three rate plans (two miscellaneous and one safety). Benefit provisions under the Plan are established by State statute and District resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS’ website, at www.calpers.ca.gov.

Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 5 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost-of-living adjustments for each plan are applied as specified by the Public Employees’ Retirement Law.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 10: Pension Plan, continued

A. General Information about the Pension Plan, continued

The Plan operates under the provisions of the California Public Employees' Retirement Law (PERL), the California Public Employees' Pension Reform Act of 2013 (PEPRA), and the regulations, procedures and policies adopted by the CalPERS Board of Administration. The Plan's authority to establish and amend the benefit terms are set by the PERL and PEPRA, and may be amended by the California state legislature and in some cases require approval by the CalPERS Board.

The Plan's provisions and benefits in effect as of June 30, 2025 are summarized as follows:

	Miscellaneous	
	Prior to January 1, 2013	On or after January 1, 2013
Hire date		
Benefit formula	3% @ 60	2% @ 62
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age	50-67	52-67
Monthly benefits, as a % of eligible compensation	2.0% to 3.0%	1.0 to 2.50%
Required employer contribution rates for 2025	17.330%	7.900%

	Safety*	
	Prior to January 1, 2013	On or after January 1, 2013
Hire date		
Benefit formula	3% @ 50	2.0% @ 55
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age	50	50-67
Monthly benefits, as a % of eligible compensation	3.0%	1.4% to 2.4%
Required employer contribution rates for 2025	0.000%	0.000%

*As of 1990, the District elected to contract its fire services and no longer has safety employees.

Contributions

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through CalPERS' annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Employer contribution rates may change if plan contracts are amended. Payments made by the employer to satisfy contribution requirements that are identified by the pension plan terms as plan member contribution requirements are classified as plan member contributions. Employer Contributions to the Plan for the fiscal year ended June 30, 2025 were \$937,766.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 10: Pension Plan, continued

B. Net Pension Liability

The District's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each Plan is measured as of June 30, 2024, using an annual actuarial valuation as of June 30, 2023 rolled forward to June 30, 2024 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is as follows.

Actuarial Methods and Assumptions Used to Determine Total Pension Liability

The collective total pension liability for the June 30, 2024 measurement period was determined by an actuarial valuation as of June 30, 2023, with update procedures used to roll forward the total pension liability to June 30, 2024. The collective total pension liability was based on the following assumptions:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry age actuarial cost method
Asset Valuation Method	Fair value of assets
Actuarial Assumptions:	
Discount Rate	6.90%
Inflation	2.30%
Salary Increases	Varies by entry age and service
Mortality Rate Table ⁽¹⁾	Derived using CalPERS' membership data for all funds
Post Retirement Benefit Increase	The lesser of contract COLA or 2.30% until Purchasing Power Protection Allowance floor on purchasing power applies, 2.30% thereafter.

(1) The mortality table used was developed based on CalPERS-specific data. The rates incorporate Generational Mortality to capture ongoing mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the 2021 experience study report from November 2021 that can be found on the CalPERS website.

Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the next 20 years using a building-block approach. The expected rate of return was then adjusted to account for assumed administrative expenses of 10 Basis points.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 10: Pension Plan, continued

B. Net Pension Liability, continued

The expected real rates of return by asset class are as follows:

Asset Class	Assumed Asset Allocation	Real Return^{1,2}
Global equity - cap-weighted	30.00%	4.54%
Global equity - non-cap-weighted	12.00%	3.84%
Private equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage-backed securities	5.00%	0.50%
Investment grade corporates	10.00%	1.56%
High yield	5.00%	2.27%
Emerging market debt	5.00%	2.48%
Private debt	5.00%	3.57%
Real assets	15.00%	3.21%
Leverage	(5.00%)	(0.59%)

¹ An expected inflation of 2.30% used for this period.

² Figures are based on the 2021-22 Asset Liability Management study.

Discount Rate

The discount rate used to measure the total pension liability for PERF C was 6.90%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Subsequent Events

There were no subsequent events that would materially affect the results presented in this disclosure.

Pension Plan Fiduciary Net Position

Information about the pension plan's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and fiduciary net position are presented in CalPERS' audited financial statements, which are publicly available reports that can be obtained at CalPERS' website, at www.calpers.ca.gov. The plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis used by the pension plan, which is the economic resources measurement focus and the accrual basis of accounting. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 10: Pension Plan, continued

C. Proportionate Share of Net Pension Liability

The following table shows the District's proportionate share of the net pension liability over the measurement period.

	Increase (Decrease)		
	Plan Total Net Pension Liability (a)	Plan Fiduciary Net Pension Liability (b)	Plan Net Pension Liability (c) = (a) - (b)
Balance at: 6/30/2023 (Valuation Date)	\$ 27,271,930	\$ 20,456,965	\$ 6,814,965
Balance at: 6/30/2024 (Measurement Date)	29,031,256	22,329,903	6,701,353
Net Changes During 2023-2024	<u>\$ 1,759,326</u>	<u>\$ 1,872,938</u>	<u>\$ (113,612)</u>

The District's proportion of the net pension liability was determined by CalPERS using the output from the Actuarial Valuation System and the fiduciary net position, as provided in the CalPERS Public Agency Cost-Sharing Allocation Methodology Report, which is a publicly available report that can be obtained at CalPERS' website, at www.calpers.ca.gov. The District's proportionate share of the net pension liability for the total Plan as of the June 30, 2023 and 2024 measurement dates was as follows:

Proportionate Share of NPL - June 30, 2023	0.054630%
Proportionate Share of NPL - June 30, 2024	<u>0.055260%</u>
Change - Increase (Decrease)	0.000630%

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability of the Plan as of the measurement date, calculated using the discount rate of 6.9 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.9 percent) or 1 percentage-point higher (7.9 percent) than the current rate:

	Discount Rate - 1% (5.90%)	Current Discount Rate (6.90%)	Discount Rate + 1% (7.90%)
Plan's Net Pension Liability	\$ 10,625,429	\$ 6,701,353	\$ 3,474,130

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 10: Pension Plan, continued

C. Proportionate Share of Net Pension Liability, continued

Amortization of Deferred Outflows and Deferred Inflows of Resources

Gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time.

The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense.

The amortization period differs depending on the source of the gain or loss:

Net difference between projected and actual earnings on pension plan investments	5 year straight-line amortization
All other amounts	Straight-line amortization over the expected average remaining service lives (EARSL) of all members that are provided with benefits (active, inactive and retired) as of the beginning of the measurement period

D. Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

As of the start of the measurement period (July 1, 2023), the District's net pension liability is \$6,814,965. For the measurement period ending June 30, 2024 (the measurement date), the District incurred a pension expense of \$1,460,099. As of June 30, 2025, the District has deferred outflows and deferred inflows of resources related to pensions as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 170,378	\$ -
Differences between expected and actual experience	570,914	(21,349)
Differences between projected and actual investment earnings	369,647	-
Differences between employer's contributions and proportionate share of contributions	68,546	(220,529)
Change in employer's proportion	246,745	(118,908)
Pension contributions made subsequent to measurement date	937,766	-
Total	<u>\$ 2,363,996</u>	<u>\$ (360,786)</u>

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 10: Pension Plan, continued

D. Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions, continued

These amounts above are net of outflows and inflows recognized in the 2023-2024 measurement period expense. The \$937,766 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the upcoming fiscal year ended. Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in future pension expense as follows:

Fiscal Year Ending June 30:	Deferred Outflows/(Inflows) of Resources, Net
2026	\$ 405,924
2027	796,472
2028	(10,323)
2029	(126,629)
2030	-
Remaining	-

E. Payable to the Pension Plan

At June 30, 2025, the District reported a payable of \$0 for the outstanding contributions to the pension plans required for the year ended June 30, 2025.

Note 11: Other Post-Employment Benefits (OPEB)

Plan Description

The District has established a single-employer Retiree Healthcare Plan (HC Plan). This coverage is available for employees who reach the CalPERS minimum retirement age.

Benefits Provided

The District's current contribution cap is \$196 per month per retiree, approved through Board Resolutions 560 and 641. Changes to benefit terms can only be established/amended by the Board of Directors.

Employees Covered

As of the June 30, 2024 actuarial valuation, the following employees were covered by the benefit terms under the HC Plan:

Active employees	25
Inactive employees or beneficiaries currently receiving benefits	11
Total	<u>36</u>

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 11: Other Post-Employment Benefits (OPEB), continued

Contributions

The HC Plan and its contribution requirements are established by the Board of Directors and may be amended by the Board of the Directors. For the fiscal year ended June 30, 2025, the District's cash contributions were \$21,168 in payments for insurance premiums not reimbursed by a trust.

Total OPEB Liability

The District's total OPEB liability was valued as of June 30, 2024, and measured as of June 30, 2024, based on the following actuarial methods and assumptions:

Actuarial Assumptions:

Discount Rate	3.93%
Inflation	2.50% per year
Salary Increases	2.75% per year
Investment Rate of Return	3.93%
Mortality Rate ⁽¹⁾	2021 CalPERS Mortality for Miscellaneous Employees
Turnover Healthcare Trend Rate ⁽²⁾	2021 CalPERS Rates for Miscellaneous Employees
Retirement Rate ⁽³⁾	2021 CalPERS Rates for Miscellaneous Employees

⁽¹⁾ The mortality assumptions are based on the 2021 CalPERS Mortality for Miscellaneous Employees table created by CalPERS. CalPERS periodically studies mortality for participating agencies and establishes mortality tables that are modified versions of commonly used tables. This table incorporates mortality projection as deemed appropriate based on CalPERS analysis.

⁽²⁾ The turnover assumptions are based on the 2021 CalPERS Rates for Turnover Miscellaneous Employees table created by CalPERS. CalPERS periodically studies the experience for participating agencies and establishes tables that are appropriate for each pool.

⁽³⁾ The retirement assumptions are based on the 2021 CalPERS Rates for Miscellaneous Employees table created by CalPERS. CalPERS periodically studies the experience for participating agencies and establishes tables that are appropriate for each pool.

Discount Rate

The discount rate used to measure the total OPEB liability was 3.93%. The District is currently financing its OPEB liability on a pay-as-you-go basis.

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 11: Other Post-Employment Benefits (OPEB), continued

Changes in the OPEB Liability

The changes in the total OPEB liability for the HC Plan are as follows:

	Total OPEB Liability
Balance at June 30, 2024 (Measurement Date June 30, 2023)	<u>\$ 772,910</u>
Changes recognized for the measurement period:	
Service Cost	37,927
Interest	28,573
Benefit payments	(20,384)
Experience (Gains)/Losses	133,111
Change in Assumptions	<u>(27,579)</u>
Net Changes	<u>151,648</u>
Balance at June 30, 2025 (Measurement Date June 30, 2024)	<u>\$ 924,558</u>

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2024:

	1% Decrease	Current Discount Rate	1% Increase
	2.93%	3.93%	4.93%
Total OPEB Liability	\$ 1,097,828	\$ 924,558	\$ 787,527

Sensitivity of the Total OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the total OPEB liability of the District if it were calculated using a health care cost trend rate that is one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2024:

	1% Decrease	Current Healthcare Cost Trend Rates	1% Increase
Total OPEB Liability	\$ 803,307	\$ 924,558	\$ 1,078,964

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 11: Other Post-Employment Benefits (OPEB), continued

OPEB Expense

For the fiscal year ended June 30, 2025, the District recognized an OPEB expense as follows:

Service cost	\$	37,927
Interest on Total OPEB Liability		28,573
Recognized Experience (Gains)/Losses		9,019
Recognized Assumption Change Deferrals		<u>(4,043)</u>
OPEB Expense	<u>\$</u>	<u>71,476</u>

As of fiscal year ended June 30, 2025, the District reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 154,554	\$ (174,293)
Differences between expected and actual experience	169,761	(77,924)
OPEB contributions subsequent to measurement date	21,168	-
Total	<u>\$ 345,483</u>	<u>\$ (252,217)</u>

These amounts above are net of outflows and inflows recognized in the 2023-2024 measurement period expense. The \$21,168 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the upcoming fiscal year. Amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in future OPEB expense as follows:

Fiscal Year Ended June 30:	Deferred Outflows/(Inflows) of Resources
2026	\$ 4,976
2027	4,976
2028	4,976
2029	4,976
2030	4,976
Thereafter:	47,218

**Rubidoux Community Services District
Notes to the Financial Statements
For the year ended June 30, 2025**

Note 12: Commitments and Contingencies

Litigation

During the fiscal year 2024, a case was filed by the City of Riverside for a declaratory relief action seeking to require the District's financial participation in Riverside's Regional Sewage Treatment Plant. The District continues to vigorously defend this action and was successful upon appeal in 2024. The District continues to defend against this litigation.

REQUIRED SUPPLEMENTARY INFORMATION

**Rubidoux Community Services District
Required Supplementary Information
Schedule of Plan's Proportionate Share of Net Pension Liability and Related Ratios
as of the Measurement Date
Last 10 years**

<u>Measurement Date</u>	<u>Employer's Proportion of the Collective Net Pension Liability¹</u>	<u>Employer's Proportionate Share of the Collective Net Pension Liability</u>	<u>Covered Payroll</u>	<u>Employer's Proportionate Share of the Collective Net Pension Liability as a percentage of the Covered Payroll</u>	<u>Pension Plan's Fiduciary Net Position as a percentage of the Total Pension Liability</u>
6/30/2015	0.04304%	\$ 2,954,125	\$ 1,973,814	149.67%	78.40%
6/30/2016	0.04481%	3,877,770	2,048,593	189.29%	74.06%
6/30/2017	0.04571%	4,532,734	2,055,588	220.51%	73.31%
6/30/2018	0.04657%	4,487,388	2,093,208	214.38%	75.26%
6/30/2019	0.04785%	4,902,890	2,416,190	202.92%	75.26%
6/30/2020	0.04883%	5,312,735	2,206,351	240.79%	75.10%
6/30/2021	0.04906%	2,653,376	2,221,141	119.46%	88.29%
6/30/2022	0.05488%	6,338,646	2,449,619	258.76%	76.68%
6/30/2023	0.05463%	6,814,965	2,598,756	262.24%	76.21%
6/30/2024	0.05526%	6,701,353	2,716,839	246.66%	78.08%

¹ Proportion of the net pension liability represents the plan's proportion of PERF C, which includes both the Miscellaneous and Safety Risk Pools excluding the 1959 Survivors Risk Pool.

**Rubidoux Community Services District
Required Supplementary Information
Schedule of Plan Contributions
Last 10 years**

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
6/30/2016	\$ 362,251	\$ (362,251)	\$ -	\$ 2,048,593	17.68%
6/30/2017	400,178	(400,178)	-	2,055,588	19.47%
6/30/2018	432,726	(432,726)	-	2,093,208	20.67%
6/30/2019	536,247	(536,247)	-	2,416,190	22.19%
6/30/2020	588,035	(588,035)	-	2,206,351	26.65%
6/30/2021	639,206	(639,206)	-	2,221,141	28.78%
6/30/2022	712,970	(712,970)	-	2,449,619	29.11%
6/30/2023	780,844	(780,844)	-	2,598,756	30.05%
6/30/2024	775,382	(775,382)	-	2,716,839	28.54%
6/30/2025	937,766	(937,766)	-	3,106,235	30.19%

Notes to Schedule:

Changes in Benefit Terms: There were no changes to benefit terms that applied to all members of the Public Agency Pool. However, individual employers in the Plan may have provided a benefit improvement to their employees such as Golden Handshakes, service purchases, and other prior service costs. Employers that have done so may need to report this information as a separate liability in their financial statement as CalPERS considers such amounts to be separately financed employer-specific liabilities. These employers should consult with their auditors. Additionally, the figures above do not include any liability impact that occurred after the June 30, 2023, valuation date, unless the liability impact is deemed to be material to the Public Agency Pool.

Change in Assumptions: There were no assumption changes in 2023 or 2024. Effective with the June 30, 2021, valuation date (June 30, 2022, measurement date), the accounting discount rate was reduced from 7.15% to 6.90%. In determining the long-term expected rate of return, CalPERS took into account long-term market return expectations as well as the expected pension fund cash flows. In addition, demographic assumptions and the price inflation assumption were changed in accordance with the 2021 CalPERS Experience Study and Review of Actuarial Assumptions. The accounting discount rate was 7.15% for measurement dates June 30, 2017, through June 30, 2021, and 7.65% for measurement dates June 30, 2015, through June 30, 2016.

**Rubidoux Community Services District
Required Supplementary Information
Schedule of Changes in the Total OPEB Liability and Related Ratios
Last 10 years***

Measurement Period	2019	2020	2021	2022	2023	2024
Total OPEB Liability						
Service Cost	\$ 24,310	\$ 27,194	\$ 55,200	\$ 57,334	\$ 37,945	\$ 37,927
Interest on the Total OPEB Liability	18,181	20,340	20,962	21,994	26,561	28,573
Experience (Gains)/Losses	-	87,121	-	(115,523)	980	133,111
Changes in assumptions	28,683	236,179	7,574	(206,173)	(14,713)	(27,579)
Actual Benefit Payments from Employer	(9,408)	(9,408)	(18,816)	-	-	(20,384)
Expected Minus Actual Benefit Payments	(1,038)	-	-	(17,640)	(17,444)	-
Net change in Total OPEB Liability	60,728	361,426	64,920	(260,008)	33,329	151,648
Total OPEB Liability - beginning	512,515	573,243	934,669	999,589	739,581	772,910
Total OPEB Liability - ending (a)	573,243	934,669	999,589	739,581	772,910	924,558
Plan Fiduciary Net Position						
Contribution - employer	9,408	9,408	18,816	17,640	17,640	(20,384)
Benefit payments	(9,408)	(9,408)	(18,816)	(17,640)	(17,640)	20,384
Net change in Plan Fiduciary Net Position	-	-	-	-	-	-
Plan Fiduciary Net Position - beginning	-	-	-	-	-	-
Plan Fiduciary Net Position - ending (b)	-	-	-	-	-	-
Total OPEB Liability - ending (a) - (b)	\$ 573,243	\$ 934,669	\$ 999,589	\$ 739,581	\$ 772,910	\$ 924,558
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Covered-employee payroll	\$ 2,416,190	\$ 2,206,351	\$ 2,221,141	\$ 2,449,619	\$ 2,598,756	\$ 2,716,839
Total OPEB liability as a percentage of covered-employee payroll	23.73%	42.36%	45.00%	30.19%	29.74%	34.03%

Notes to schedule:

The District does not have assets accumulated in a trust that meets the criteria of GASB 75 to pay related benefits.

Significant changes in assumptions:

Change in Benefit Terms: There were no changes in benefit terms since the prior measurement date.

Change in Assumption: The interest assumption changed from 3.65% to 3.93%. Assumed rates of retirement, termination, and mortality have been updated to align with those currently being used by the statewide pension systems.

**Historical information is required only for measurement periods for which GASB 75 is applicable.*

Future years' information will be displayed up to 10 years as information becomes available.

Rubidoux Community Services District

Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual – General Fund For the year ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
REVENUES				
Property taxes and weed abatement	\$ 4,833,000	\$ 4,833,000	\$ 6,263,023	\$ 1,430,023
Charges for administrative services	2,680,000	2,680,000	2,680,000	-
Licenses and permits	21,000	21,000	43,142	22,142
Interest earnings	407,000	407,000	663,917	256,917
Other revenue	148,000	148,000	76,826	(71,174)
	<u>8,089,000</u>	<u>8,089,000</u>	<u>9,726,908</u>	<u>1,637,908</u>
Total revenues				
EXPENDITURES				
General government				
Current:				
Salaries and benefits (including pension)	1,872,577	1,872,577	1,901,846	(29,269)
Services and supplies	580,900	580,900	894,142	(313,242)
Fire protection and weed abatement				
Contract services	3,353,200	3,353,200	2,727,140	626,060
Utilities	-	-	31,527	(31,527)
Repairs and maintenance	-	-	536	(536)
Capital outlays	250,000	250,000	-	250,000
Administrative expenses	111,000	111,000	-	111,000
Capital outlay	195,800	195,800	8,606	187,194
Debt service:				
Principal	180,845	180,845	180,845	-
Interest and fiscal charges	40,578	40,578	40,578	-
	<u>6,584,900</u>	<u>6,584,900</u>	<u>5,785,220</u>	<u>799,680</u>
Total expenditures				
Excess of revenue over (under) expenditures	<u>1,504,100</u>	<u>1,504,100</u>	<u>3,941,688</u>	<u>2,437,588</u>
OTHER FINANCING SOURCES (USES)				
Transfers in (out)	1,368,800	1,368,800	(1,323,749)	(2,692,549)
	<u>1,368,800</u>	<u>1,368,800</u>	<u>(1,323,749)</u>	<u>(2,692,549)</u>
Total other financing sources (uses)				
Net change in fund balance	<u>2,872,900</u>	<u>2,872,900</u>	<u>2,617,939</u>	<u>(254,961)</u>
Fund balance, beginning of year	<u>14,576,244</u>	<u>14,576,244</u>	<u>14,576,244</u>	<u>-</u>
Fund balance, end of year	<u>\$ 17,449,144</u>	<u>\$ 17,449,144</u>	<u>\$ 17,194,183</u>	<u>\$ (254,961)</u>

See accompanying notes to required supplementary information.

**Rubidoux Community Services District
Notes to Required Supplementary Information
For the year ended June 30, 2025**

Note 1: Schedule of Revenues and Expenditures - Budget and Actual

The District maintains its accounting records on a budgetary basis which differs from the basis used for financial statement purposes in the accompanying statement. The financial statements have been prepared using the modified accrual basis of accounting as prescribed by generally accepted accounting principles. This budget is used throughout the year and compared with internal accounting reports prepared using the same method of accounting.

Excess of expenditures over appropriations are as follows:

<u>Fund</u>	<u>Appropriated</u>	<u>Expended</u>	<u>Excess</u>
General Fund:			
General Government - Salaries and benefits	\$ 1,872,577	\$ 1,901,846	\$ (29,269)
General Government - Services and supplies	580,900	894,142	(313,242)
Fire Protection and weed abatement - utilities	-	31,527	(31,527)
Fire Protection and weed abatement - repairs and maintenance	-	536	(536)

OTHER INFORMATION
(unaudited)

**Rubidoux Community Services District
Ten Year Financial Trends
(Rounded to Thousand Dollars)
For the last 10 years**

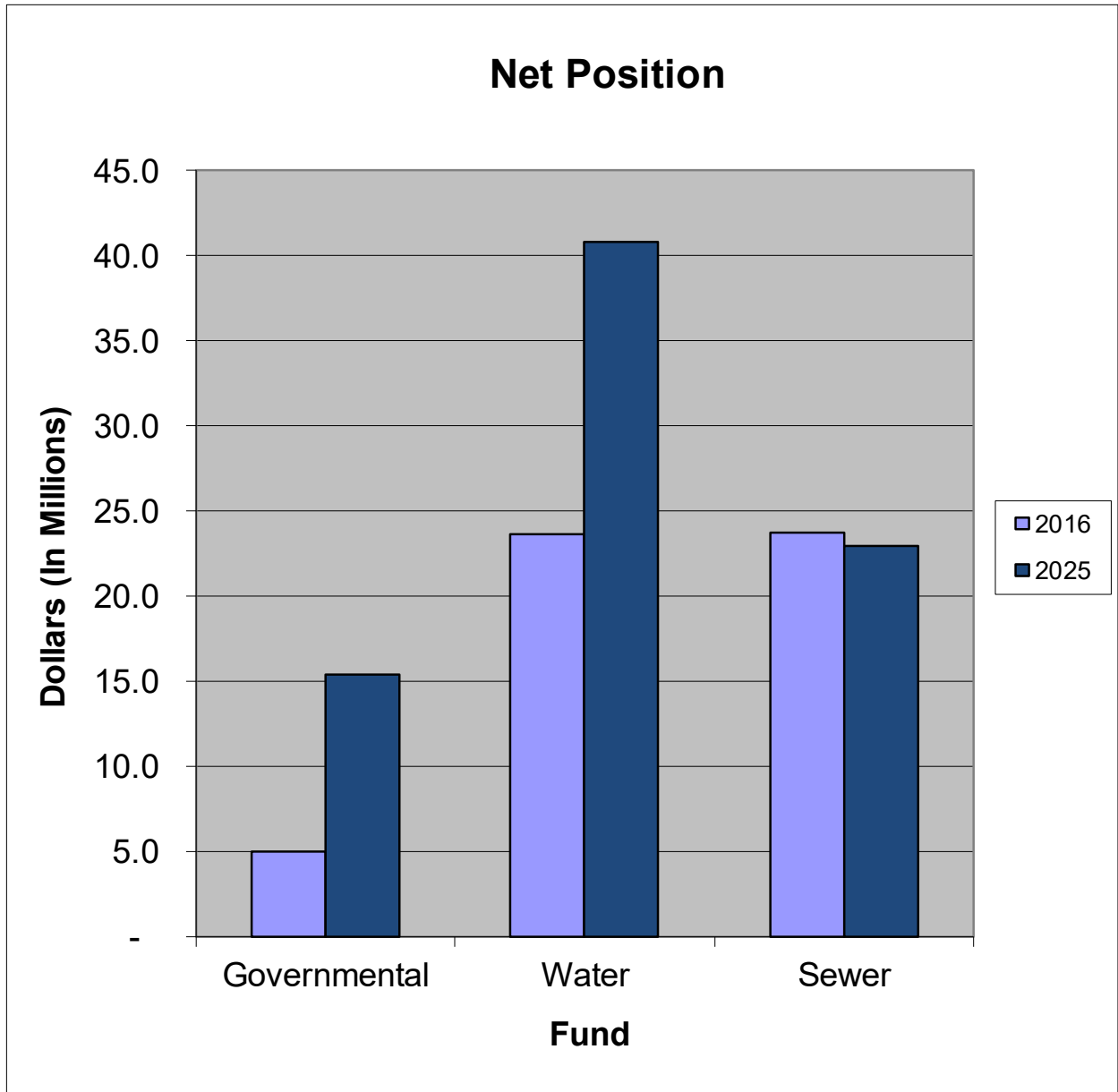
Change in Net Position:

	Governmental Activities	Water Utility	Sewer Utility	Solid Waste Disposal	Total
June 30, 2016	\$ 1,000	\$ (311,000)	\$ (466,000)	\$ 10,000	\$ (766,000)
June 30, 2017	18,000	1,951,000	(2,045,000)	(13,000)	(89,000)
June 30, 2018	(143,000)	1,668,000	(2,882,000)	177,000	(1,180,000)
June 30, 2019	(131,000)	1,209,000	(2,000)	79,000	1,155,000
June 30, 2020	(57,000)	963,000	(2,120,000)	93,000	(1,121,000)
June 30, 2021	1,009,000	575,000	(687,000)	115,000	1,012,000
June 30, 2022	1,140,000	1,994,000	1,104,000	(144,000)	4,094,000
June 30, 2023	7,712,000	4,714,000	3,519,000	10,000	15,955,000
June 30, 2024	645,000	238,000	296,000	129,000	1,308,000
June 30, 2025	1,485,000	5,043,000	2,179,000	18,000	8,725,000

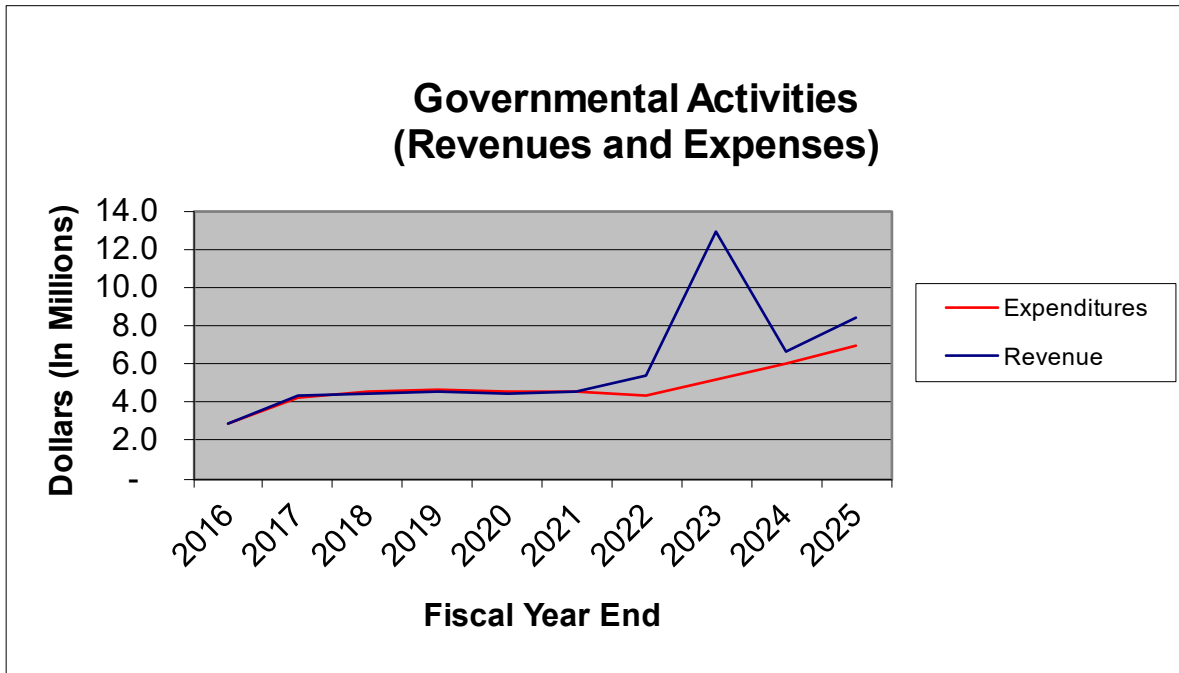
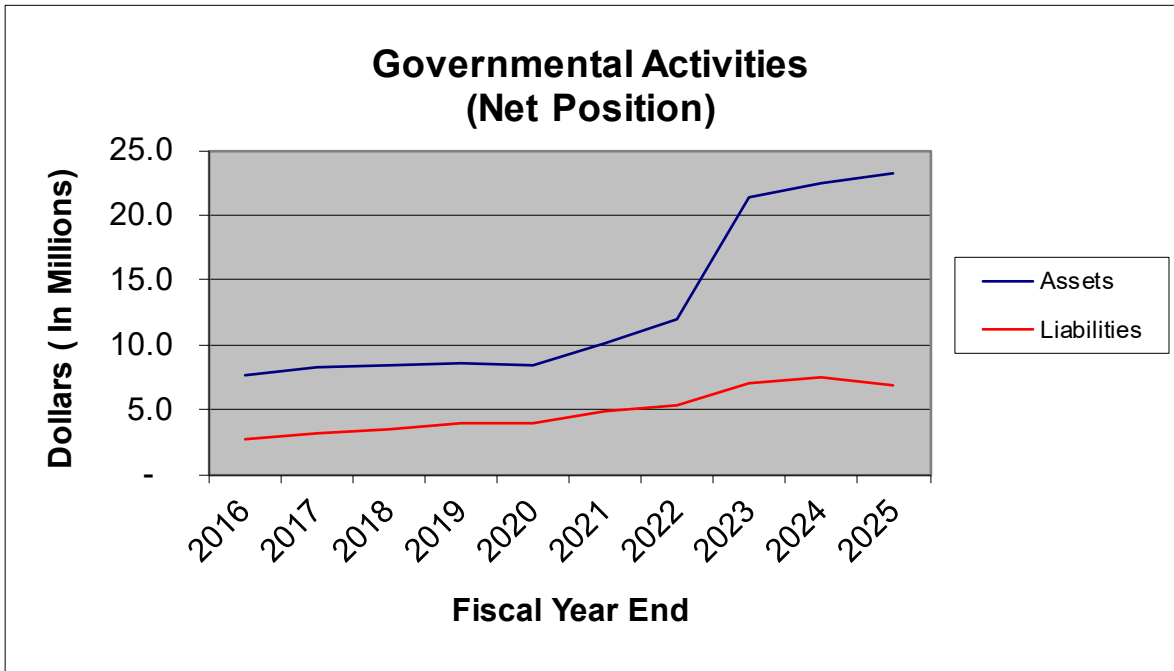
Net Position:

	Governmental Activities	Water Utility	Sewer Utility	Solid Waste Disposal	Total
June 30, 2016	\$ 4,995,000	\$ 23,677,000	\$ 23,750,000	\$ 166,000	\$ 52,588,000
June 30, 2017	5,013,000	25,627,000	21,705,000	153,000	52,498,000
June 30, 2018	4,869,000	27,295,000	18,823,000	330,000	51,317,000
June 30, 2019	4,513,000	28,278,000	18,792,000	409,000	51,992,000
June 30, 2020	4,456,000	29,241,000	16,672,000	502,000	50,871,000
June 30, 2021	5,465,000	29,817,000	15,986,000	617,000	51,885,000
June 30, 2022	6,605,000	31,811,000	17,090,000	473,000	55,979,000
June 30, 2023	14,316,000	36,525,000	20,608,000	483,000	71,932,000
June 30, 2024	14,908,000	36,763,000	20,905,000	665,000	73,241,000
June 30, 2025	16,393,000	41,806,000	23,083,000	683,000	81,965,000

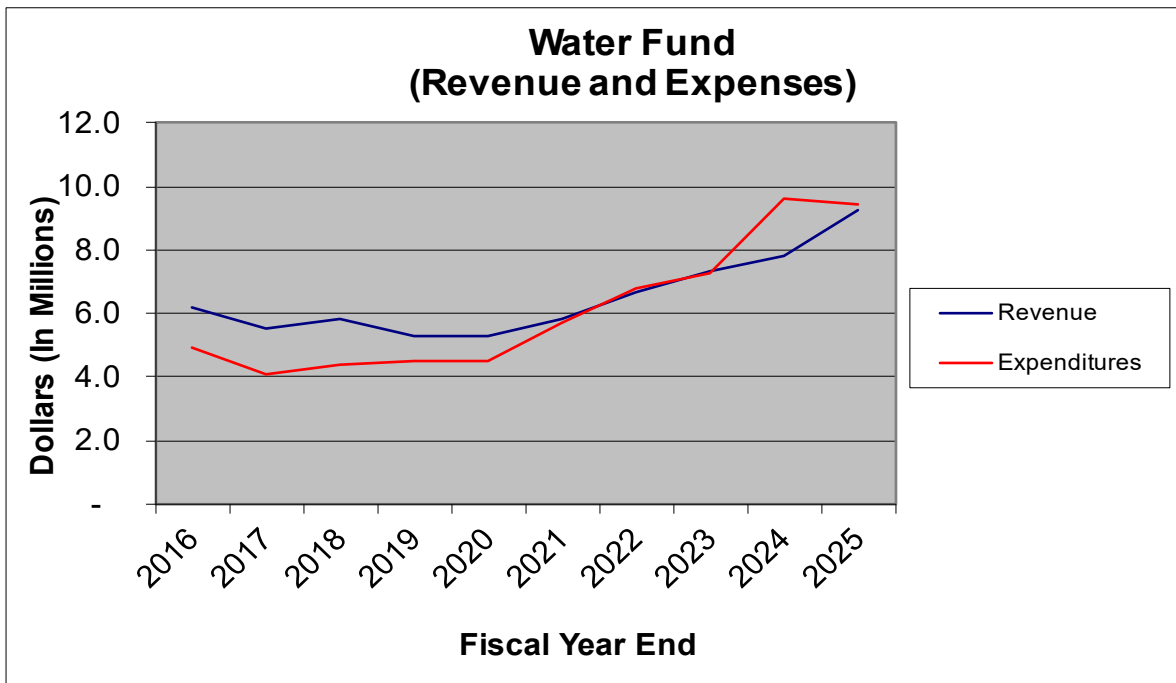
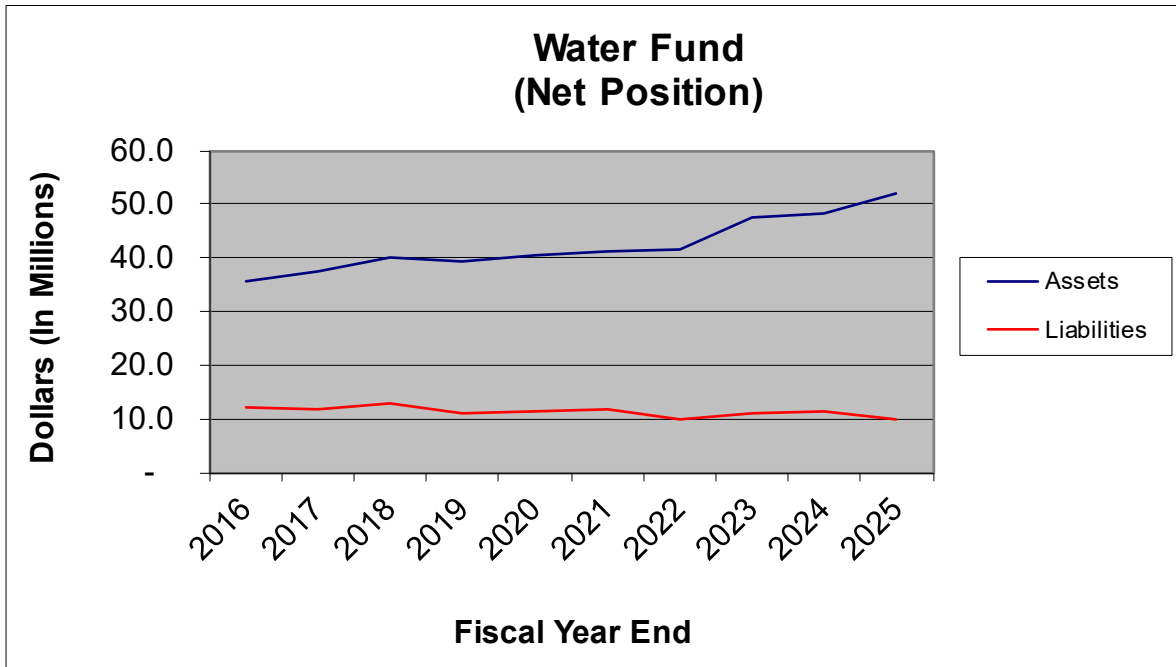
Rubidoux Community Services District
Graphic Financial Comparisons
For the year ended June 30, 2025 and 10 years ago



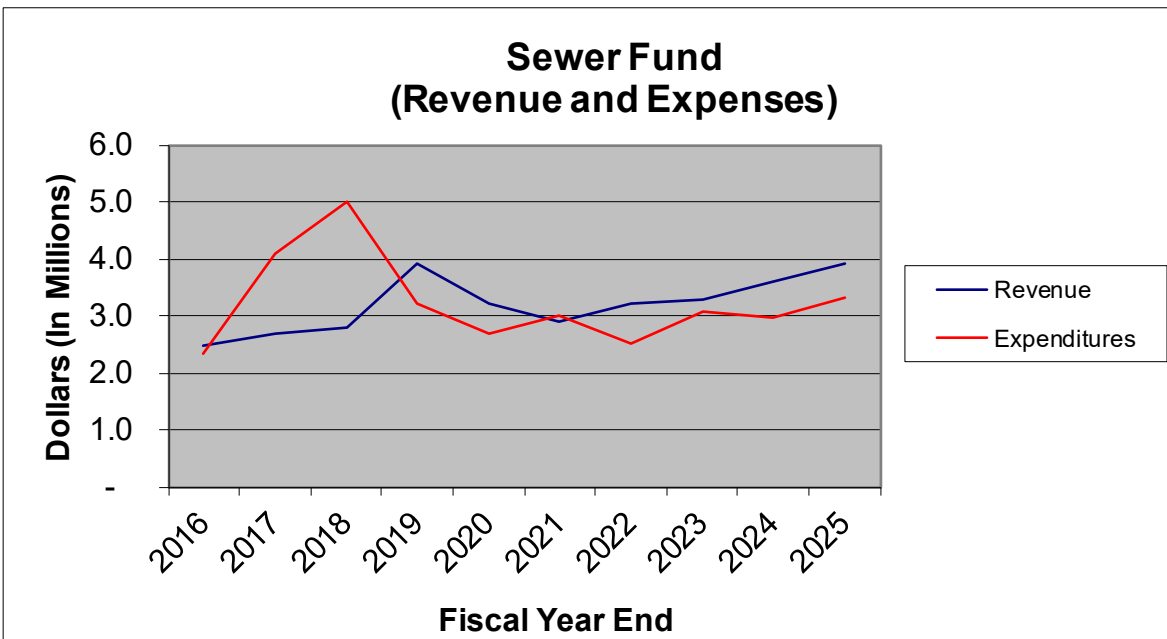
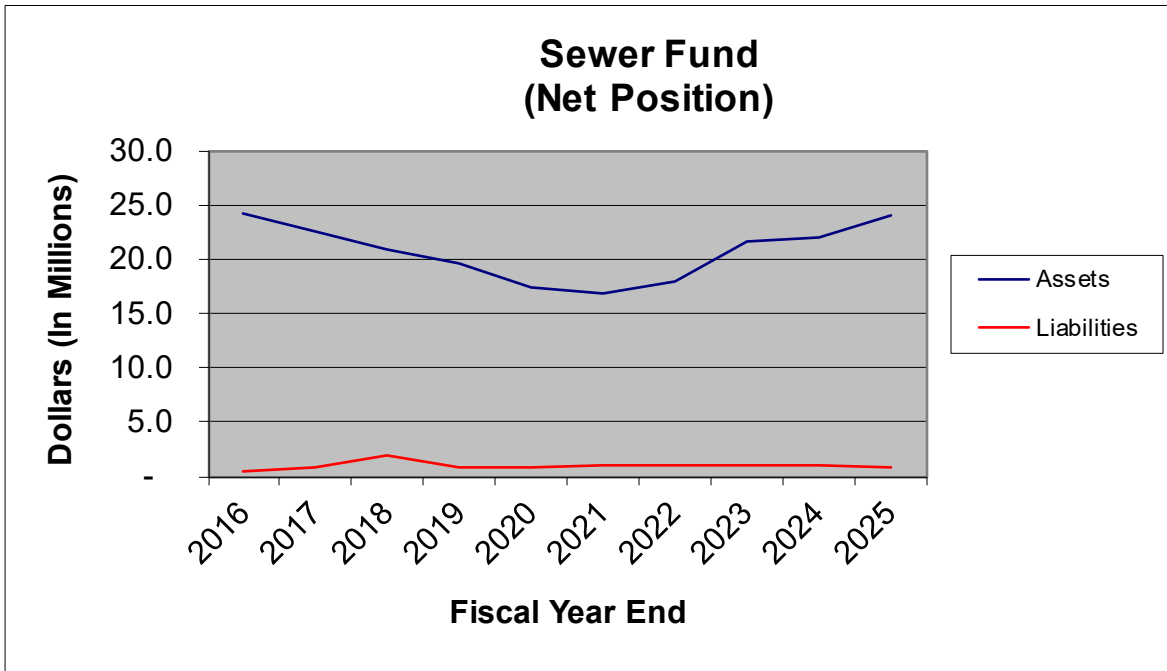
**Rubidoux Community Services District
 Graphic Financial Comparisons
 For the last 10 years**



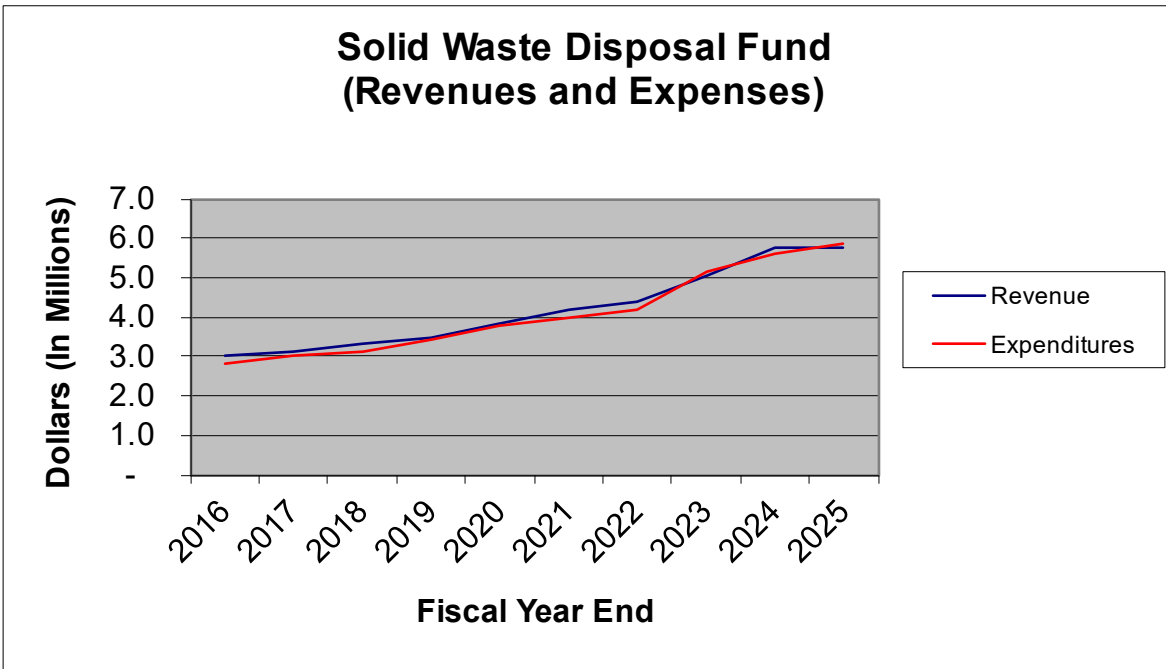
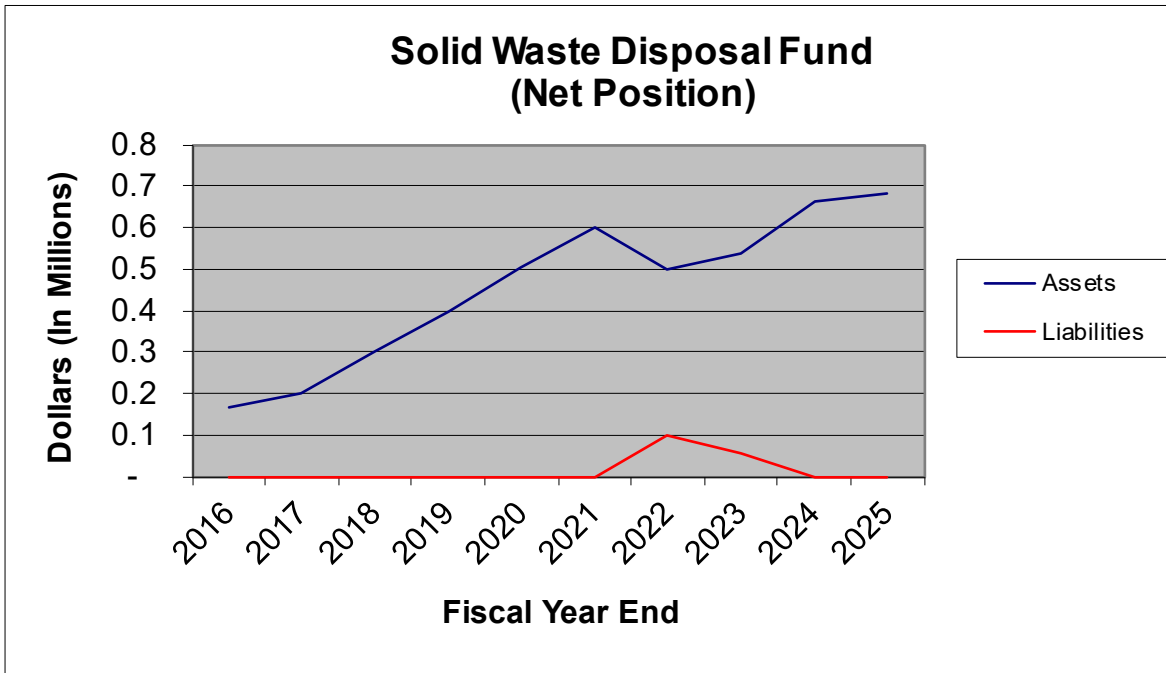
**Rubidoux Community Services District
 Graphic Financial Comparisons
 For the last 10 years**



Rubidoux Community Services District
Graphic Financial Comparisons
For the last 10 years



**Rubidoux Community Services District
 Graphic Financial Comparisons
 For the last 10 years**



REPORT ON COMPLIANCE AND INTERNAL CONTROL

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Independent Auditor's Report

To the Board of Directors
Rubidoux Community Services District
Jurupa Valley, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, (*Government Auditing Standards*), the financial statements of the governmental activities and the business-type activities, and each major fund of Rubidoux Community Services District (the District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 11, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Responses as item 2025-001 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*

The District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rogers, Anderson, Malody & Scott, LLP.

San Bernardino, California
December 11, 2025

**Rubidoux Community Services District
Schedule of Findings and Responses
For the year ended June 30, 2025**

Finding 2025-001

Material Weakness – Inadequate Segregation of Duties across Key Financial Processes

Criteria and Condition

The District's finance operations are supported by a limited number of personnel, and as a result, certain roles and responsibilities necessarily overlap. During our audit, we identified that several employees involved in financial processing have access to initiate, process, and review transactions across multiple key functions. Specifically, overlapping access was noted in the areas of payroll processing, pay rate changes and employee master file maintenance, vendor setup and maintenance within the purchasing system, journal entry preparation and approval, disbursement processing, and wire transfer initiation and approval. In some instances, individuals with supervisory responsibilities also have system access that allows them to both initiate and approve transactions.

Context

Effective internal control requires that key duties related to authorization, processing, recording, and review of transactions be appropriately segregated to reduce the risk of error or fraud. When full segregation is not feasible, compensating controls such as independent reviews, monitoring activities, or secondary approvals are necessary to mitigate related risks.

Effect or Potential Effect

The District has a limited number of staff within the finance department, and employee responsibilities necessarily overlap across multiple financial functions. As a result, several employees involved in payroll, vendor maintenance, purchasing, and cash disbursement processes have been granted broad system access to ensure operational continuity. This overlap increases the risk that errors, unauthorized transactions, or inappropriate changes could occur and not be prevented or detected in a timely manner.

Auditor's Recommendation

We recommend that management continue to evaluate internal control procedures and implement additional compensating controls to mitigate the risks associated with limited segregation of duties. Such controls may include enhanced supervisory review of payroll changes, journal entries, vendor modifications, and wire transfer activity; periodic independent review of system access rights; and documentation of management's review and approval of key transactions. As staffing levels and system capabilities change, management should reassess roles and responsibilities to further strengthen segregation of duties where feasible.

Views of Responsible Officials and Planned Corrective Actions

Management recognizes the auditor's concerns and continues to work on its segregation of duties. It is not uncommon for a District of our size to have limited staff, however the District will continue to assess and strengthen internal controls to the extent possible.

**Rubidoux Community Services District
Schedule of Prior Findings and Responses
For the year ended June 30, 2025**

<u>Finding No.</u>	<u>Topic</u>	<u>Status of Corrective Action</u>
2024-001	Segregation of duties	Finding repeated in current year as 2025-001,